

Financial Statements, Supplementary Information, and Independent Auditor's Reports,

June 30, 2022

### **Table of Contents**

	<u>Page</u>
Official Roster	1
Independent Auditor's Report	2-4
<b>Basic Financial Statements</b>	
Government-Wide Financial Statements	
Statement of Net Position	5-6
Statement of Activities	7
Governmental Funds Financial Statements	
Balance Sheet – Governmental Funds	8
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	9
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	10
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities	11
Statement of Revenues and Expenditures – Budget and Actual (Budgetary Basis) – General Fund	12
Proprietary Fund Financial Statements	
Statement of Net Position – Enterprise Funds	13-14
Statement of Revenues, Expenses, and Changes in Net Position – Enterprise Funds	15
Statement of Cash Flows – Enterprise Funds	16-17
Fiduciary Fund Financial Statements	
Statement of Fiduciary Net Position – Custodial Fund	18
Statement of Changes in Fiduciary Net Position – Custodial Fund	19
Notes to the Financial Statements	20-52

### **Table of Contents – continued**

	<u>Page</u>
Required Supplementary Information	
Schedules of the City's Proportionate Share of the Net Pension Liability and Schedules of the City's Contributions	53-55
Schedules of the City's Proportionate Share of the Net OPEB Liability and Schedules of the City's Contributions	56
Notes to the Required Supplementary Information	57
Other Supplementary Information	
Nonmajor Governmental Funds Descriptions	58-60
Combining Balance Sheets – Nonmajor Governmental Funds	61-63
Combining Statements of Revenues, Expenditures, and Changes in Fund Balance – Nonmajor Governmental Funds	64-66
Schedule of Deposits by Financial Institution	67
Schedule of Pledged Collateral by Financial Institution	68
Schedule of Joint Powers Agreements	69
Compliance Section	
Schedule of Expenditures of Federal Awards	70
Notes to the Schedule of Expenditures of Federal Awards	71
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	72-73
Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance	74-76
Schedule of Findings and Questioned Costs	77-81
Summary Schedule of Prior Year Audit Findings	82
Exit Conference	83

### **Official Roster**

Mayor	and	Council	M	[em]	oers
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Name	Title
Cynthia Atencio	Mayor
Kelly Burkholder	Councilor
Tony Herrera	Councilor
Scott Eckstein	Councilor
Dale Walls	Councilor
Adm	inistrative Officials
Name	Title
George Duncan	City Manager
Crystal Hornberger	City Clerk
Kimberly Simpson	Finance Director



### Independent Auditor's Report

Mr. Brian S. Colón, Esq., New Mexico State Auditor and the City Council City of Bloomfield, New Mexico

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison for the general fund of the City of Bloomfield (the "City"), as of and for the year ended June 30, 2022, and the related notes to the financial statements which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows and the budgetary comparison of the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



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### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of the City's Contributions on pages 53-55 and the Schedule of the City's Proportionate Share of the

Net OPEB Liability and Schedule of the City's Contributions on page 56 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other schedules required by 2.2.2 NMAC, listed as "other supplementary information" in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements. The other schedules required by 2.2.2 NMAC and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other schedules required by 2.2.2 NMAC and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

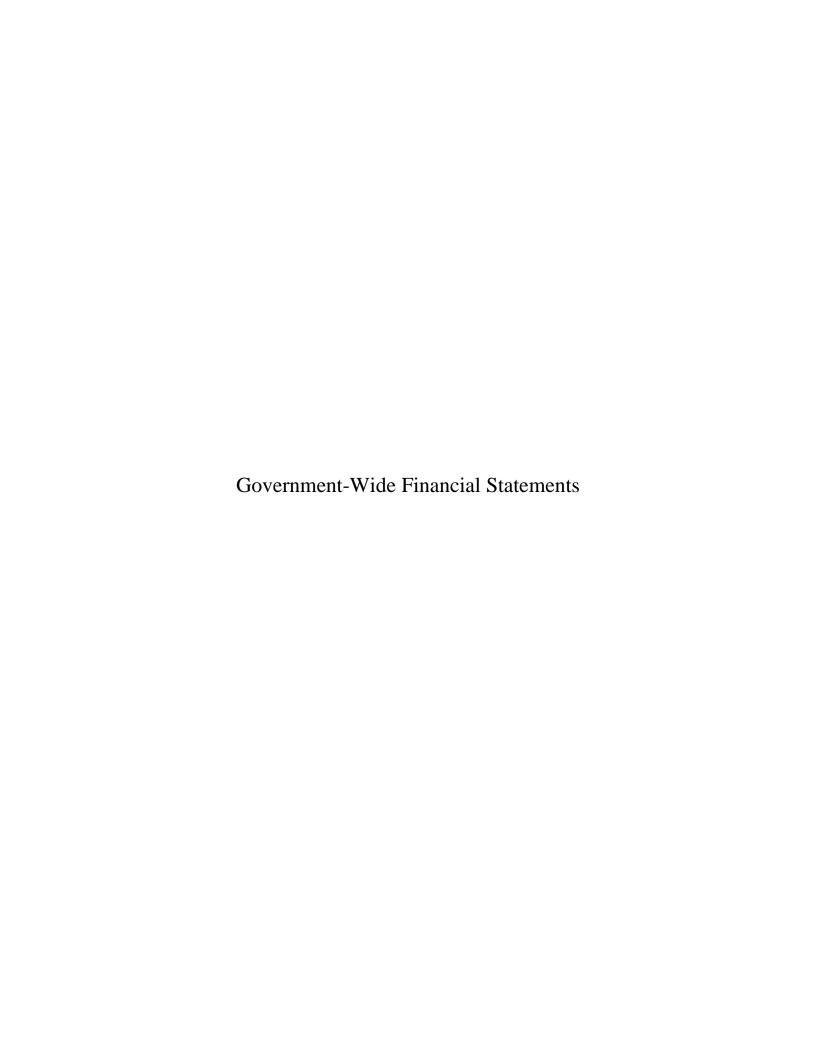
### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

SJT Group UC

Albuquerque, New Mexico December 14, 2022





Statement of Net Position June 30, 2022

	Governmental		Βι	isiness-Type	
	Activities			Activities	Total
Assets					
Current assets					
Cash and cash equivalents - unrestricted	\$	6,623,998	\$	490,320	\$ 7,114,318
Accounts receivable, net		1,439,317		357,200	1,796,517
Internal balances		27,007		(27,007)	-
Inventory				176,549	 176,549
Total current assets		8,090,322		997,062	 9,087,384
Noncurrent assets					
Cash and cash equivalents - restricted		1,203,970		283,421	1,487,391
Capital assets, net		26,988,946		29,335,707	 56,324,653
Total noncurrent assets		28,192,916		29,619,128	 57,812,044
Total assets		36,283,238		30,616,190	 66,899,428
<b>Deferred Outflows of Resources</b>					
Deferred amounts on refunding of debt		164,014		-	164,014
Deferred amounts related to pensions		755,801		130,331	886,132
Deferred amounts related to other post-					
employment benefits (OPEB)		441,458		144,795	 586,253
Total deferred outflows of resources	\$	1,361,273	\$	275,126	\$ 1,636,399

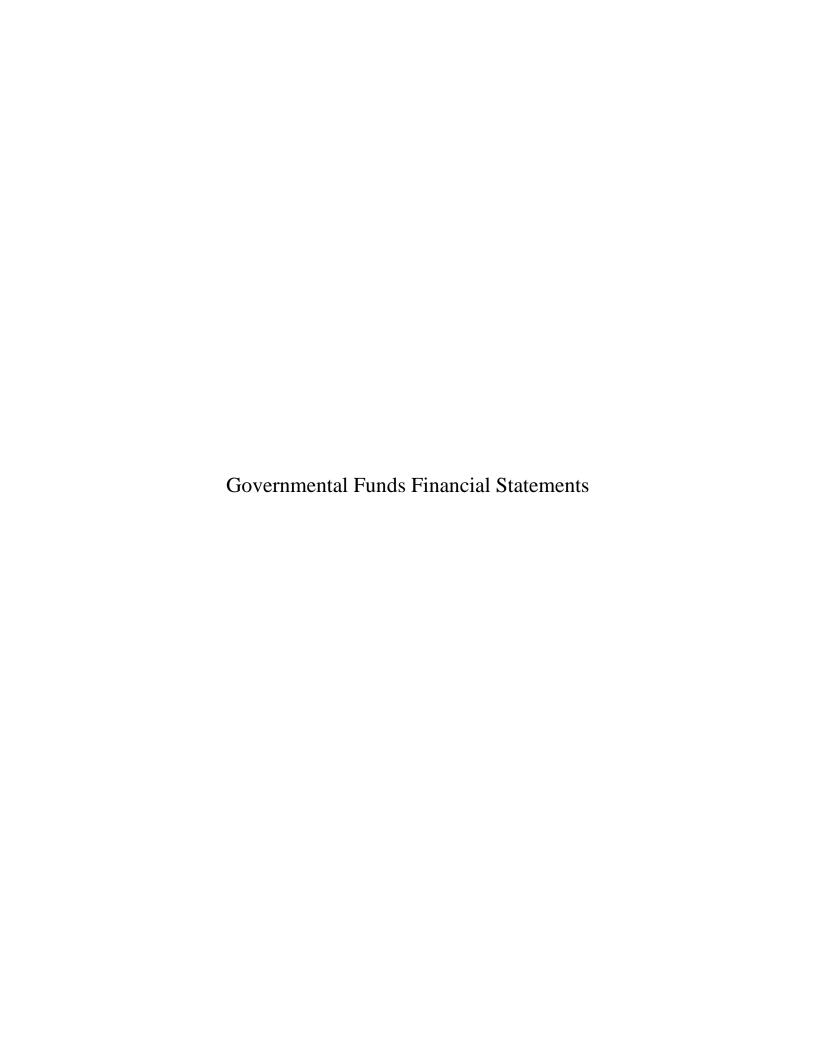
Statement of Net Position – continued June 30, 2022

	Governmental		Bu	isiness-Type		
	Activities			Activities		Total
Liabilities						
Current liabilities						
Accounts payable	\$	57,812	\$	369,521	\$	427,333
Accrued payroll liabilities		461,290		-		461,290
Other accrued liabilities		-		204,151		204,151
Outstanding check liability		208,940		-		208,940
Unearned revenue		840,500		-		840,500
Compensated absences, current portion		178,164		47,714		225,878
Notes payable, current portion		799,664		525,010		1,324,674
Total current liabilities		2,546,370		1,146,396	-	3,692,766
Noncurrent liabilities						
Compensated absences, net of current portion		178,163		47,713		225,876
Notes payable, net of current portion		7,517,787		8,849,577		16,367,364
Net pension liability		3,818,778		991,587		4,810,365
Net post-employment benefit liability		1,797,560		589,589		2,387,149
Total noncurrent liabilities		13,312,288		10,478,466		23,790,754
Total liabilities		15,858,658		11,624,862		27,483,520
<b>Deferred Inflows of Resources</b>						
Deferred amounts related to pensions		2,194,949		512,190		2,707,139
Deferred amounts related to other post-						
employment benefits (OPEB)		1,656,552		543,340		2,199,892
Total deferred inflows of resources		3,851,501		1,055,530		4,907,031
Net Position						
Net investment in capital assets		18,671,495		19,961,120		38,632,615
Restricted for:						
Subsequent year's expenditures		797,980		_		797,980
Special revenue		263,096		_		263,096
Capital projects		20,736		-		20,736
Debt service		1,063,761		283,421		1,347,182
Unrestricted (deficit)		(2,882,716)		(2,033,617)		(4,916,333)
Total net position	\$	17,934,352	\$	18,210,924	\$	36,145,276

### State of New Mexico City of Bloomfield Statement of Activities

### Statement of Activities For the Year Ended June 30, 2022

		Program Revenues				Expense) Revenunges in Net Posi	
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ (1,173,106)	\$ 125,561	\$ 598,951	\$ 100,250	\$ (348,344)	\$ -	\$ (348,344)
Public safety	(4,535,585)	ψ 123,301 -	500,614	ψ 100,230 -	(4,034,971)	Ψ -	(4,034,971)
Public works	(1,020,846)	11,502	-	_	(1,009,344)	_	(1,009,344)
Culture and recreation	(1,201,839)	-	72,295	_	(1,129,544)	_	(1,129,544)
Health and welfare	(443,505)	20,935	126,881	-	(295,689)	-	(295,689)
Interest	(447,292)				(447,292)		(447,292)
Total governmental activities	(8,822,173)	157,998	1,298,741	100,250	(7,265,184)		(7,265,184)
Business-type activities:							
Joint Utility Fund	(2,893,201)	3,845,170	_	4,814,905	_	5,766,874	5,766,874
Solid Waste Fund	(862,324)	790,523	-	-	-	(71,801)	(71,801)
Interest	(66,555)	-	-	-	-	(66,555)	(66,555)
Total business-type activities	(3,822,080)	4,635,693		4,814,905		5,628,518	5,628,518
Total primary government	\$(12,644,253)	\$ 4,793,691	\$ 1,298,741	\$ 4,915,155	(7,265,184)	5,628,518	(1,636,666)
General revenues:							
Property taxes					934,656	-	934,656
Gross receipts taxes					7,187,446	-	7,187,446
Gasoline and motor vehicle taxe	es				229,643	-	229,643
Other taxes					453,750	-	453,750
Licenses and permits					270,068	-	270,068
Investment income					14,768	3,131	17,899
Other					351,994	1,183	353,177
Transfers in (out)					(7,760)	7,760	
Total general revenues					9,434,565	12,074	9,446,639
Change in net position					2,169,381	5,640,592	7,809,973
Net position, beginning of year					16,356,248	5,765,852	22,122,100
Restatements, see Note 12					(591,277)	6,804,480	6,213,203
Net position, beginning of year, a	s restated				15,764,971	12,570,332	28,335,303
Net position, end of year					\$ 17,934,352	\$ 18,210,924	\$ 36,145,276



### Balance Sheet – Governmental Funds June 30, 2022

	General Fund			Nonmajor Governmental Funds	Total Governmental Funds
Assets					
Cash and cash equivalents	\$ 5,321,206	\$ 60,000	\$ 12,463	\$ 1,230,329	\$ 6,623,998
Restricted cash and cash equivalents	-	-	1,203,970	-	1,203,970
Accounts receivable, net	1,295,664	32,504	1,814	109,335	1,439,317
Due from other funds	488,911	14,371		27,781	531,063
Total assets	\$ 7,105,781	\$ 106,875	\$ 1,218,247	\$ 1,367,445	\$ 9,798,348
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities					
Accounts payable	\$ 26,586	\$ 22,215	\$ -	\$ 9,011	\$ 57,812
Accrued payroll liabilities	461,290	-	-	-	461,290
Outstanding check liability	208,940	-	-	-	208,940
Unearned revenue	-	-	-	840,500	840,500
Due to other funds	402	352,075		151,579	504,056
Total liabilities	697,218	374,290		1,001,090	2,072,598
Deferred inflows of resources					
Unavailable revenue - property taxes	43,165		1,722		44,887
Fund balances (deficits)					
Restricted	797,980	-	1,063,761	283,832	2,145,573
Committed	-	-	-	115,003	115,003
Unassigned (deficit)	5,567,418	(267,415)	152,764	(32,480)	5,420,287
Total fund balances (deficits)	6,365,398	(267,415)	1,216,525	366,355	7,680,863
Total liabilities, deferred inflows of					
resources, and fund balances (deficits)	\$ 7,105,781	\$ 106,875	\$ 1,218,247	\$ 1,367,445	\$ 9,798,348

# State of New Mexico City of Bloomfield Reconciliation of the Governmental Funds

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2022

Total fund balance - governmental funds	\$	7,680,863
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		
Capital assets 46,614		
Less accumulated depreciation (19,625)	<u>,871</u> )	
	2	6,988,946
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Notes payable (8,317	,451)	
	5,327)	
		(8,673,778)
Loan proceeds paid to refunded bond escrow agent reported as an other financing use in the funds are netted against the refunded bonds, with the difference being reported as a deferred outflow of resources in the statement of net position and amortized over the remaining life of the refunded bonds.		164,014
•	5,552) 5,778) 5,560)	8,270,580)
Delinquent property taxes not collected within sixty days after year-end are not considered "available" and are considered unavailable revenue in the governmental fund financial statements, but are considered revenue in the government-wide financial statements.		44,887
Net position - governmental activities	<u>\$ 1</u>	7,934,352

### Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds For the Year Ended June 30, 2022

		General Fund	1	055/062 Municipal Street Fund		032/093 Debt Service Fund	onmajor vernmental Funds	Go	Total overnmental Funds
Revenues									
Property taxes	\$	941,546	\$	-	\$	2,163	\$ -	\$	943,709
Gross receipts taxes		7,129,671		-		-	57,775		7,187,446
Gasoline and motor vehicle taxes		-		229,643		-	-		229,643
Other taxes		393,339		-		-	60,411		453,750
Federal grants		22,510		-		-	111,473		133,983
State grants		787,122		-		-	477,886		1,265,008
Licenses and permits		261,449		-		-	8,619		270,068
Charges for services		157,998		-		-	-		157,998
Investment income		64		-		14,704	-		14,768
Other		293,544	_	903	_		 57,547	_	351,994
Total revenues		9,987,243	_	230,546	_	16,867	 773,711	_	11,008,367
Expenditures									
Current									
General government		1,801,647		-		20	217,196		2,018,863
Public safety		3,698,416		-		-	342,244		4,040,660
Public works		-		1,289,009		-	4,371		1,293,380
Culture and recreation		1,111,725		-		-	48,294		1,160,019
Health and welfare		403,367		-		-	-		403,367
Debt service									
Principal		-		-		780,912	-		780,912
Interest			_		_	283,278	 	_	283,278
Total expenditures		7,015,155	_	1,289,009	_	1,064,210	 612,105	_	9,980,479
Excess (deficiency) of revenues over expenditures		2,972,088	_	(1,058,463)		(1,047,343)	 161,606		1,027,888
Other Financing Sources (Uses)									
Transfers in		_		370,000		1,064,190	_		1,434,190
Transfers out	(	(1,361,668)		-		-	(80,282)		(1,441,950)
Total other financing sources (uses)		(1,361,668)		370,000		1,064,190	(80,282)		(7,760)
Net change in fund balances		1,610,420		(688,463)		16,847	 81,324		1,020,128
Fund balance, beginning of year		4,754,978		421,048		1,063,761	285,031		6,524,818
Restatements, see Note 12			_			135,917	 _		135,917
Fund balance, beginning of year, as restated		4,754,978		421,048	_	1,199,678	 285,031	_	6,660,735
Fund balance (deficits), end of year	\$	6,365,398	\$	(267,415)	\$	1,216,525	\$ 366,355	\$	7,680,863

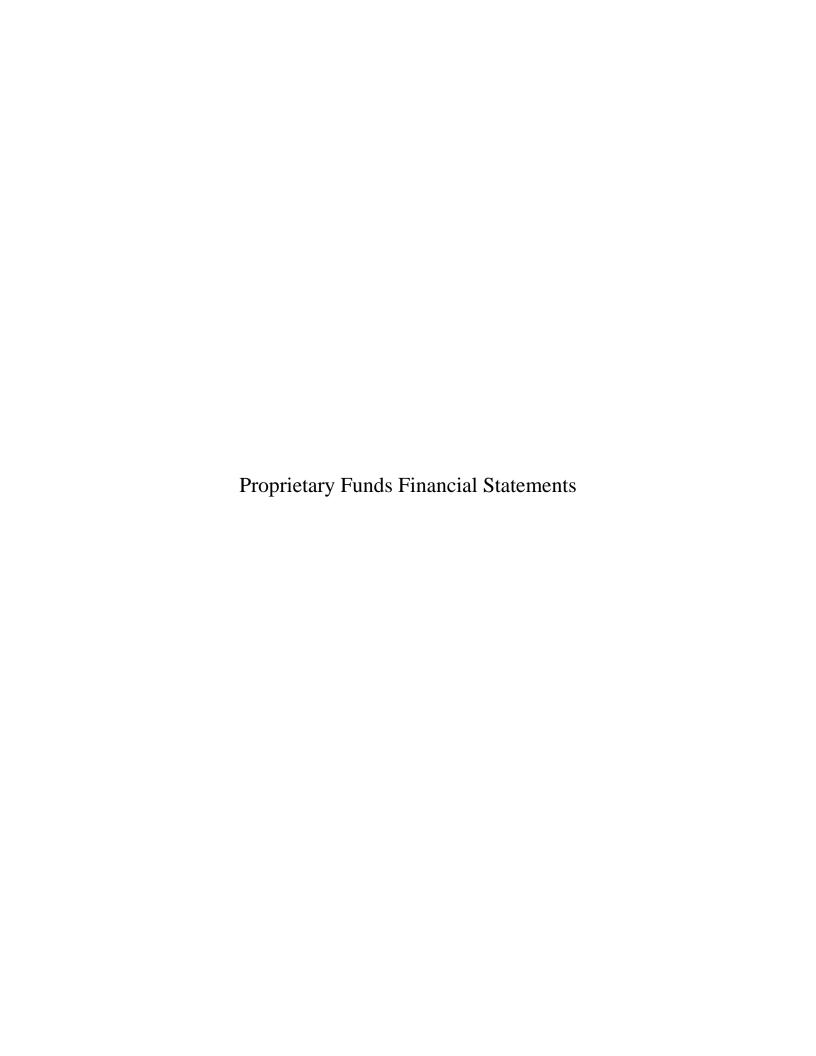
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities For the Year Ended June 30, 2022

Net change in fund balances - governmental funds		\$ 1,020,128
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in the general fund as expenditures, however, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:  Capital outlay  Depreciation expense	1,036,274 (1,160,735)	(124,461)
Compensated absences reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Net change in compensated absences		(28,454)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Amortization of deferred amount on refunding of debt Principal payments on long-term debt	(164,014) 780,912	616,898
The changes in the City's pension and other post-employment benefit liabilities and deferred outfows and inflows of resources, which are reported as expenses in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Changes in deferred outflows of resources - pension  Changes in deferred inflows of resources - other post-employment benefits  Changes in deferred inflows of resources - other post-employment benefits  Changes in net pension liability  Changes in net post-employment benefit liability	(1,433,112) (94,211) (1,407,702) (46,522) 3,083,937 591,933	694,323
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.		094,323
Change in deferred inflows related to delinquent property taxes.		 (9,053)
Change in net position - governmental activities		\$ 2,169,381

The accompanying notes are an integral part of these financial statements.

Statement of Revenues and Expenditures – Budget and Actual (Budgetary Basis) – General Fund For the Year Ended June 30, 2022

						Actual	Variance with	
						Amounts	Final Budget	
	Budgeted Amounts					Budgetary	Positive	
		Original		Final		Basis)	(Negative)	
Revenues								
Property taxes	\$	858,471	\$	858,471	\$	946,166	\$ 87,695	
Gross receipts taxes		5,243,000		5,671,000		6,856,400	1,185,400	
Other taxes		353,000		353,000		412,272	59,272	
Federal grants		-		-		22,510	22,510	
State grants		236,725		236,725		538,645	301,920	
Licenses and permits		114,400		114,400		186,711	72,311	
Charges for services		241,000		241,000		232,736	(8,264)	
Investment income		50		50		64	14	
Other		119,700		119,700		467,348	347,648	
Total revenues		7,166,346		7,594,346		9,662,852	2,068,506	
Expenses								
Current								
General government		2,040,682		2,040,682		1,758,238	282,444	
Public safety		3,839,281		3,839,281		3,551,147	288,134	
Culture and recreation		1,052,192		1,052,192		1,064,252	(12,060)	
Health and welfare		401,368		401,368		387,755	13,613	
Total expenses		7,333,523		7,333,523		6,761,392	572,131	
Excess (deficiency) of revenues over								
expenditures		(167,177)		260,823		2,901,460	2,640,637	
Other Financing Sources (Uses)								
Transfers in		1,060		3,747		_	(3,747)	
Transfers out		(994,844)		(1,422,844)		(1,361,668)	61,176	
Total other financing sources (uses)	_	(993,784)		(1,419,097)		(1,361,668)	57,429	
Net change in fund balance		(1,160,961)		(1,158,274)	\$	1,539,792	\$ 2,698,066	
Budgeted cash carry forward		3,184,393		3,184,393				
Total	\$	2,023,432	\$	2,026,119				
Reconciliation to GAAP basis:								
Net change in fund balance (Budgetary basis)					\$	1,539,792		
To adjust applicable revenue accruals and def		als			Ψ	279,572		
To adjust applicable revenue accruals and del To adjust applicable expenditure accruals	V116	ai)				(208,944)		
Net change in fund balance (GAAP basis)					•	1,610,420		
ivet change in fund balance (GAAP basis)	'				\$	1,010,420		



### Statement of Net Position – Enterprise Funds June 30, 2022

						Total	
	Jo	Joint Utility		Solid Waste		Enterprise	
		Fund		Fund		Funds	
Assets							
Current assets							
Cash and cash equivalents - unrestricted	\$	86,429	\$	403,891	\$	490,320	
Accounts receivable, net		308,482		48,718		357,200	
Inventory		176,549		-		176,549	
Due from other funds		94,746				94,746	
Total current assets		666,206		452,609		1,118,815	
Noncurrent assets							
Cash and cash equivalents - restricted		262,051		21,370		283,421	
Capital assets, net	2	28,997,740		337,967		29,335,707	
Total noncurrent assets	2	29,259,791		359,337		29,619,128	
Total assets	2	9,925,997		811,946		30,737,943	
<b>Deferred Outflows of Resources</b>							
Deferred amounts related to pensions		130,331		-		130,331	
Deferred amounts related to other post-employment							
benefits		144,795		<u>-</u> .		144,795	
Total deferred outflows of resources		275,126				275,126	

# Statement of Net Position – Enterprise Funds – continued June 30, 2022

			Total	
	Joint Utility Solid Waste		Enterprise	
	Fund	Fund	Funds	
Liabilities				
Current liabilities				
Accounts payable	\$ 249,254	\$ 120,267	\$ 369,521	
Other accrued liabilities	204,151	-	204,151	
Due to other funds	121,753	-	121,753	
Compensated absences, current portion	47,714	-	47,714	
Note payable, current portion	510,753	14,257	525,010	
Total current liabilites	1,133,625	134,524	1,268,149	
Noncurrent liabilities				
Compensated absences, net of current portion	47,713	-	47,713	
Note payable, net of current portion	8,819,133	30,444	8,849,577	
Net pension liability	991,587	-	991,587	
Net post-employment benefit liability	589,589		589,589	
Total noncurrent liabilites	10,448,022	30,444	10,478,466	
Total liabilities	11,581,647	164,968	11,746,615	
<b>Deferred Inflows of Resources</b>				
Deferred amounts related to pensions	512,190	-	512,190	
Deferred amounts related to other post-employment				
benefits	543,340		543,340	
Total deferred inflows of resources	1,055,530		1,055,530	
Net Position				
Net investment in capital assets	19,667,854	293,266	19,961,120	
Restricted for debt service	262,051	21,370	283,421	
Unrestricted (deficit)	(2,365,959)	332,342	(2,033,617)	
Total net position	<u>\$ 17,563,946</u>	\$ 646,978	<u>\$ 18,210,924</u>	

Statement of Revenues, Expenses, and Changes in Net Position – Enterprise Funds For the Year Ended June 30, 2022

			Total
	Joint Utility	Solid Waste	Enterprise
	Fund	Fund	Funds
<b>Operating Revenues</b>			
Charges for services	\$ 3,845,170	\$ 790,523	\$ 4,635,693
Total operating revenues	3,845,170	790,523	4,635,693
Operating Expenses			
Salaries, benefits and payroll taxes	1,013,516	-	1,013,516
Contractual services	290,496	852,286	1,142,782
Supplies and purchased power	482,409	-	482,409
Maintenance and materials	407,247	-	407,247
Utilities	22,187	-	22,187
Equipment	4,386	-	4,386
Depreciation	537,076	10,038	547,114
Miscellaneous	135,884		135,884
Total operating expenses	2,893,201	862,324	3,755,525
Operating income (loss)	951,969	(71,801)	880,168
Nonoperating Revenues (Expenses)			
Federal grants	4,350,000	-	4,350,000
State grants	464,905	-	464,905
Investment income	2,895	236	3,131
Other income	1,183	-	1,183
Interest expense	(66,555)		(66,555)
Total nonoperating revenues, net	4,752,428	236	4,752,664
Income (loss) before transfers	5,704,397	(71,565)	5,632,832
Transfers			
Transfers in	13,061	-	13,061
Transfers out		(5,301)	(5,301)
Total transfers	13,061	(5,301)	7,760
Change in net position	5,717,458	(76,866)	5,640,592
Net position, beginning of year	5,021,931	743,921	5,765,852
Restatements, see Note 12	6,824,557	(20,077)	6,804,480
Net position, beginning of year, as restated	11,846,488	723,844	12,570,332
Net position, end of year	\$ 17,563,946	\$ 646,978	\$ 18,210,924

### Statement of Cash Flows – Enterprise Funds For the Year Ended June 30, 2022

			Total
	Joint Utility	Solid Waste	Enterprise
	Fund	Funds	
Cash flows from operating activities			
Cash received from customers	\$ 3,972,754	\$ 802,670	\$ 4,775,424
Cash paid to employees	(1,515,808)	-	(1,515,808)
Cash paid to suppliers for goods and services	(1,993,796)	(766,037)	(2,759,833)
Net cash provided by operating activities	463,150	36,633	499,783
Cash flows from noncapital financing activities			
Net transfers received (paid)	1,183	(5,301)	(4,118)
Other cash received	13,061		13,061
Net cash provided (used) by noncapital financing activities	14,244	(5,301)	8,943
Cash flows from capital and related financing activities			
Grants received	4,814,905	-	4,814,905
Proceeds from the issuance of long-term debt	2,182,164	-	2,182,164
Acquisition and construction of capital assets	(6,838,991)	-	(6,838,991)
Principal payments on long-term debt	(504,677)	(13,659)	(518,336)
Interest payments on long-term debt	(88,127)		(88,127)
Net cash used by capital and related financing activities	(434,726)	(13,659)	(448,385)
Cash flows from investing activities			
Interest income received	2,895	236	3,131
Net cash provided by investing activities	2,895	236	3,131
Net change in cash and cash equivalents	45,563	17,909	63,472
Cash and cash equivalents, beginning of year	302,917	407,352	710,269
Cash and cash equivalents, end of year	\$ 348,480	\$ 425,261	\$ 773,741
Financial statement presentation			
Cash and cash equivalents - unrestricted	\$ 86,429	\$ 403,891	\$ 490,320
Cash and cash equivalents - restricted	262,051	21,370	283,421
	\$ 348,480	\$ 425,261	\$ 773,741

### Statement of Cash Flows – Enterprise Funds – continued For the Year Ended June 30, 2022

	Jo	int Utility Fund	So	lid Waste Fund	Е	Total interprise Funds
Reconciliation of operating income (loss) to net cash provided by operating activities						
Operating income (loss)	\$	951,969	\$	(71,801)	\$	880,168
Adjustments to reconcile operating income (loss) to net cash provided by operating activities						
Depreciation expense		537,076		10,038		547,114
Changes in assets and liabilities:						
Accounts receivable, net		65,080		12,147		77,227
Accounts payable		(651,187)		86,769		(564,418)
Other accrued liabilities		32,663		(520)		32,143
Due to other funds		62,504		-		62,504
Compensated absences		(22,318)		-		(22,318)
Net pension liability and related deferred amounts		(253,430)		-		(253,430)
Post-employment benefit liability and related deferred amounts		(259,207)				(259,207)
Total adjustments		(488,819)		108,434		(380,385)
Net cash provided by operating activities	\$	463,150	\$	36,633	\$	499,783



### Statement of Fiduciary Net Position – Custodial Fund June 30, 2022

Assets	
Cash	\$ 50
Total assets	 50
Fiduciary Net Position	
Restricted for motor vehicle department	\$ 50

### Statement of Changes in Fiduciary Net Position – Custodial Funds For the Year Ended June 30, 2022

### **Deductions**

Bank fees	\$ 27
Total deductions	27
Change in fiduciary net position	(27)
Fiduciary net position, beginning of year	77
Fiduciary net position, end of year	\$ 50

Notes to the Financial Statements June 30, 2022

### 1) History and Organization

The City of Bloomfield (the "City") was incorporated in 1953 under provisions of Chapter 3, Article 2, NMSA, 1978 as amended. The City operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety (police and fire); highways and streets; water and sewer services; refuse collection; health and social services; culture-recreation; public improvements; planning and zoning; and general administrative services.

#### Financial Reporting Entity

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include any potential component units in the financial reporting entity was made by applying the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 39, GASB Statement No. 61 and GASB Statement No. 80. Blended component units, although legally separate entities, are in substance part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

The basic-but not the only-criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters.

A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens.

A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Finally, the nature and significance of a potential component unit to the primary government could warrant its inclusion within the reporting entity.

Notes to the Financial Statements June 30, 2022

### 1) History and Organization – continued

Based upon the application of these criteria, the City has no component units, and is not a component unit of another governmental agency.

### 2) Summary of Significant Accounting Principles

### Accounting Standards

The accompanying financial statements have been prepared in accordance with the accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units. The GASB is the standard-setting body for governmental accounting and financial reporting. GASB standards and interpretations constitute GAAP for governments.

#### **Basis of Presentation**

Government-Wide Financial Statements. The government-wide financial statements include a statement of net position and a statement of activities and are reported using the economic resources measurement focus and the accrual basis of accounting. These statements present information about the City as a whole. These statements include the financial activities of the overall entity, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. Indirect expenses are allocated to program/functions that they benefit.

Fund Financial Statements. The fund financial statements provide information about the City's funds. Separate statements for each fund category: governmental, proprietary and fiduciary are displayed, as applicable. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining funds are aggregated and reported as nonmajor funds.

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

Governmental funds are those through which most of the governmental functions of the City are financed. The measurement focus is based upon determination of changes in financial position rather than upon net income determination. Accordingly, the City reports the following major governmental funds:

- ♦ General Fund—is made up of multiple component funds, including the City's general fund (001), its primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The general fund will always be considered a major fund in the basic financial statements. Budget amounts in the budgetary comparison schedule represent the budget and revisions as approved by the City Council for the general fund (001) only.
- Municipal Street Fund (055/062)—This capital project fund accounts for project costs of paving certain streets funded by the City and a cooperation agreement with the New Mexico State Highway Department.
- ◆ *Debt Service Fund* (032/093)—This fund accounts for the principal and interest expenditures on the City's bonds and loans.

Proprietary funds are used to account for the City's ongoing business-type activities, which are similar to those often found in the private sector and where cost recovery and the determination of net income is useful or necessary for sound fiscal management. The measurement focus is based upon determination of net income, changes in net position, financial position and cash flows. Accordingly, the City reports the following major proprietary (enterprise) funds:

- ◆ *Joint Utility Fund*—This enterprise fund is used to account for fees generated from charges for the operations of the water and wastewater system.
- ♦ *Solid Waste Fund*—This enterprise fund is used to account for fees generated from charges for trash collection.

Fiduciary funds are used to account for assets held by the City in a trustee capacity as an agent for individuals, private organizations, other governmental units and other funds. The reporting focus is on net position and changes in net position and employs accounting principles similar to proprietary funds. Fiduciary funds are not included in the government-wide financial statements since they are not assets of the City available to support programs or obligations.

The City's only fiduciary fund is a custodial fund for the collection and payment of motor vehicle fees.

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

### Measurement Focus and Basis of Accounting

Government-Wide Financial Statements. The statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange include grants, entitlements and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which eligibility requirements have been satisfied.

Fund Financial Statements. Governmental funds are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days after year-end. Grant revenue (for expenditure driven grants) of the governmental funds is generally recognized as revenue when earned as long as the payment is expected to be received within twelve months at year-end.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

Property taxes, franchise taxes, other taxes, licenses and permits, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period, subject to the availability criterion. Sales and use taxes are classified as derived tax revenues and are recognized as revenue when the underlying exchange takes place and the revenues are measurable and available. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met, subject to the availability criterion. All other revenue items are considered to be measurable and available only when cash is received by the City.

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

Expenditures are recorded when the related fund liability is incurred. However, principal and interest on general long-term liabilities and claims and judgments are recorded as fund liabilities and expenditures when they are due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term liabilities and acquisitions under capital leases are reported as other financing sources.

Proprietary funds and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting, whereby revenues are recognized in the accounting period in which they are earned and become measurable, and expenses are recognized when incurred. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. Operating expenses for proprietary funds include contractual services and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating items

#### Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, cash and cash equivalents represent restricted and unrestricted cash and cash equivalents. State statutes authorize the City to invest in certificates of deposit, obligations of the U.S. Government, and the State Treasurer's Investment Pool.

#### Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents include bond and loan debt service accounts held by the New Mexico Finance Authority (NMFA) for the repayment of bonds or for use on capital projects, as well as a restricted meter deposit account.

#### Accounts Receivable

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

In the government-wide and governmental fund financial statements, delinquent property taxes are recorded when levied. Property taxes are levied on November 1 based on the assessed value of property as listed on the previous January 1 and are due in two payments by November 10th and April 10th. Property taxes uncollected after November 10th and April 10th are considered delinquent and the City may assess penalties and interest. The taxes attach as an enforceable lien on property thirty (30) days thereafter, at which time they become delinquent. Property taxes are collected by San Juan County and are remitted monthly to the City.

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

#### Inventory

The City accounts for inventory using the consumption method. Under the consumption method, the City reports inventory they purchase as an asset and defers the recognition of the expense until the period in which the inventory is consumed. Inventory is valued at cost using the first-in first-out (FIFO) method and consists of supplies and materials of the joint utility fund. The cost of purchased supplies and materials is recorded as an expense at the time individual inventory items are consumed.

#### **Interfund Activity**

During the course of the City's operations, numerous transactions occur between funds to account for goods received or services rendered, finance operations, cover deficit cash balances, or service debt. The related receivables and payables are classified as "due from other funds" and "due to other funds" on the governmental funds balance sheet and the proprietary funds statement of net position. Any other residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". All balances are expected to be repaid within a year.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

#### Capital Assets

According to Section 12-6-10 NMSA 1978, capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation on all capital assets is provided using the straight-line basis over the following estimated useful lives of the assets:

Asset Class	Useful Life
Land improvements	20-50 years
Buildings and improvements	10-50 years
Furniture, fixtures and equipment	5-45 years
Infrastructure	10-40 years
Distribution system	15-50 years

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

### Compensated Absences

Qualified employees are entitled to accumulate annual leave according to a graduated leave schedule of ten days to twenty days per year, depending on length of service. Employees may accumulate up to 320 hours (forty days) of annual leave and carry that leave forward from calendar year to calendar year. Upon termination, employees will be paid for up to 320 hours (forty days) of accrued annual leave.

Qualified employees are entitled to accumulate sick leave at a rate of twelve days per year. Sick leave can be carried over from year to year up to 720 hours (90 days). Upon termination, employees will be paid for 25% of their accumulated sick time. Retiring employees will be paid for 50% of their accumulated sick time.

Vested or accumulated annual and sick leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In prior years, substantially all of the related expenditures have been liquidated by the general fund. Amounts of vested or accumulated annual and sick leave that are not expected to be liquidated with expendable available financial resources are reported in the government-wide statement of net position.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the government-wide statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a *consumption* of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until that time. Deferred outflows of resources relate to deferred amounts from the refunding of debt, as well as from pension and other post-employment benefits.

In addition to liabilities, the governmental funds balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element represents an *acquisition* of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. Revenue must be susceptible to accrual (measurable and available to finance expenditures of the current fiscal period) to be recognized. If assets are recognized in connection with a transaction, but those assets are not yet available to finance expenditures of the current fiscal period, then the assets must be offset by deferred inflows of resources. The City reports one type of deferred inflows which arises under the modified accrual basis of accounting. Accordingly, the financial statement line item "unavailable revenue – property taxes" is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available. The City has recorded \$44,887 related to property taxes considered "unavailable".

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

In addition to assets, the government-wide statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element represents a *consumption* of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until that time. Deferred outflows of resources relate to deferred amounts from pension and other post-employment benefits.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the New Mexico Retiree Health Care Authority (RHCA) and additions to and deductions from RHCA's fiduciary net position have been determined on the same basis as they are reported by RHCA. For this purpose, RHCA recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Leases

The City is a lessee for a non-cancellable lease of a water line and recognizes a lease liability and an intangible right-to-use lease asset in the financial statements. The lease liabilities are recognized with an initial, individual value of \$5,000 or more. At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments. The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if changes occur that are expected to significantly affect the amount of the lease liability.

Notes to the Financial Statements June 30, 2022

### 2) Summary of Significant Accounting Principles – continued

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

#### Net Position and Fund Balance

In the government-wide financial statements, net position is classified into the following categories:

- ♦ Net investment in capital assets—Consists of capital assets, net of accumulated depreciation and outstanding principal balances attributable to the acquisition, construction, or improvement of those assets.
- ♦ Restricted—When constraints placed on an assets use are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. The basic concept is that restrictions are not unilaterally established by a reporting government itself and cannot be removed without the consent of those imposing the restrictions. This category of net position is intended to identify resources that were received or earned by the City with an explicit understanding between the City and the resource providers that the funds would be used for a specific purpose.
- ◆ *Unrestricted*—Consists of net position that does not meet the definition of the two preceding categories.

In accordance with GASB Statement No. 54, the City classifies fund balance primarily on the extent to which the City is bound to observe constraints imposed on the use of the resources reported in governmental funds. This statement provides the following classifications:

- ◆ Nonspendable—Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.
- Restricted—Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed—Amounts that can only be used for specific purposes due to constraints imposed by formal action of the highest level of authority, the City Council. Those committed amounts cannot be used for any other purpose unless the Council removes or changes the specific use by taking the same type of action (for example, resolution or ordinance) it employed to previously commit those amounts.

Notes to the Financial Statements June 30, 2022

#### 2) Summary of Significant Accounting Principles – continued

- ◆ Assigned—Amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed and should be reported as assigned fund balance. The City Council has not delegated the authority to assign amounts to other persons or entities within the City.
- ◆ Unassigned—Residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount.

The City's policy for maintaining a minimum amount of fund balance for operations is to minimize any sudden and unplanned discontinuity to programs and operations and for unforeseen contingencies. At a minimum, the budget shall ensure that the City holds cash reserves equal to 1/12th of the general fund's annual expenditures as required by the New Mexico Department of Finance and Administration (NM DFA). This restricted fund balance for the City is \$797,980 at June 30, 2022.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

#### Use of Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Tax Abatements

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments that reduce the reporting government's tax revenues. For financial statement reporting purposes, this statement defines a tax abatement as resulting from an agreement between a government and an individual or entity in which the government promises to forego tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development or otherwise benefits the government or its citizens. These tax abatements may affect the financial position of the government and its results of operations, including its ability to raise resources in the future.

Notes to the Financial Statements June 30, 2022

#### 2) Summary of Significant Accounting Principles – continued

The City has evaluated the requirements of GASB Statement No. 77 and has concluded that this disclosure requirement does not apply to the City.

#### **Budgetary Data**

Annual budgets of the City are prepared prior to June 1 and must be approved by resolution of the City Council and submitted to the NM DFA for State approval. Once the budget has been formally approved, any budget adjustment requests (BAR) must also be approved by the City Council and NM DFA. A separate budget is prepared for each fund of the City. Line items within each budget may be over-expended; however, it is not legally permissible to over-expend any budget in total by fund.

State law prescribes that the City's budget be prepared on the basis of cash receipts and cash expenditures. Therefore, budgetary comparison statements are prepared on a cash basis to compare actual revenues and expenditures with a cash basis budget, as amended. Since the budgetary basis differs significantly from the basis of accounting used to present financial statements in conformity with GAAP, a reconciliation of the budgetary comparison statements to the GAAP basis financial statements is presented at the bottom of each budgetary comparison statement.

#### New Accounting Standards

During fiscal year 2022, the City implemented the requirements of GASB Statement No. 87, *Leases*. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Implementation of this statement did not significantly impact the City.

GASB has issued several other accounting standards that are not yet effective or implemented by the City. Management has not determined the impact these upcoming pronouncements will have on financial reporting of the City.

#### 3) Cash and Cash Equivalents

State statutes authorize the investment of City funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pools, money market accounts, and United States Government obligations. Deposits of funds may be made in interest or noninterest-bearing checking accounts in one or more banks or savings and loan associations. Deposits may be made to the extent that they are insured by an agency of the United States or collateralized as required by statute.

# Notes to the Financial Statements June 30, 2022

#### 3) Cash and Cash Equivalents – continued

The financial institution must provide pledged collateral for at least 50% of the deposit amount in excess of the deposit insurance. At June 30, 2022, the carrying amount of the City's cash and cash equivalents was comprised of the following:

Carrying amount of deposits	\$ 7,274,578
Cash on hand	2,030
NMFA reserve funds	 1,325,151
Total cash and cash equivalents	\$ 8,601,759
Statement of net position - cash and cash equivalents - unrestricted	\$ 7,114,318
Statement of net position - cash and cash equivalents - restricted	1,487,391
Statement of fiduciary net position - cash and cash equivalents	 50
Total cash and cash equivalents	\$ 8,601,759

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk, other than state statutes as set forth in the Public Money Act (Section 6-10-1 to 6-10-63, NMSA 1978). At June 30, 2022, the City's bank deposits were exposed to custodial credit risk as follows:

	Citizen's Bank
Bank balance of deposits	\$ 7,782,271
Less: FDIC insurance coverage	(500,000)
Total uninsured deposits	7,282,271
Less: Pledged collateral at fair value	(5,409,260)
Total uninsured/uncollateralized deposits	\$ 1,873,011
Collateral requirement (50%)	\$ 3,641,136
Pledged collateral	5,409,260
Over (under) collateralized	\$ 1,768,124

Notes to the Financial Statements June 30, 2022

# 4) Accounts Receivable

Accounts receivable of the City are as follows as of June 30, 2022:

Governmental activities	Ger	eral Fund	M	Iunicipal Street Fund		Debt Service Fund	lonmajor vernmental Funds	Total
Gross receipts tax	\$	970,597	\$	-	\$	-	\$ 82,648	\$ 1,053,245
Property tax		59,089		-		1,814	-	60,903
Franchise tax		141,881		-		-	-	141,881
Motor vehicle tax		7,522		-		-	-	7,522
Fuel tax		-		32,504		-	-	32,504
Other		116,575		-			 26,687	 143,262
Total accounts receivable, net	\$	1,295,664	\$	32,504	\$	1,814	\$ 109,335	\$ 1,439,317
Business-type activities	Joint Utility Fund		So	lid Waste Fund		Total		
Utility fees	\$	570,493	\$	94,688	\$	665,181		
Less: Allowance for doubtful accounts	_	(262,011)	_	(45,970)	_	(307,981)		
Total accounts receivable, net	\$	308,482	\$	48,718	\$	357,200		

# 5) Capital Assets

Capital assets activity for the City's governmental activities for the year ended June 30, 2022 was as follows:

	Beginning			
	Balance			Ending
Governmental activities	(as restated)	Additions	Deletions	Balance
Capital assets not being depreciated				
Land	\$ 2,256,522	\$ 6,878	\$ -	\$ 2,263,400
Construction in progress	986,773	138,067		1,124,840
Total capital assets not being depreciated	3,243,295	144,945		3,388,240
Capital assets being depreciated				
Land improvements	2,727,420	399,231	-	3,126,651
Buildings and improvements	18,074,190	8,009	-	18,082,199
Furniture, fixtures and equipment	10,639,662	484,089	-	11,123,751
Infrastructure	10,893,976			10,893,976
Total capital assets being depreciated	42,335,248	891,329		43,226,577
Less accumulated depreciation				
Land improvements	(1,113,971)	(133,320)	-	(1,247,291)
Buildings and improvements	(6,544,259)	(370,927)	-	(6,915,186)
Furniture, fixtures and equipment	(7,927,622)	(394,754)	-	(8,322,376)
Infrastructure	(2,879,284)	(261,734)		(3,141,018)
Total accumulated depreciation	(18,465,136)	(1,160,735)		(19,625,871)
Capital assets being depreciated, net	23,870,112	(269,406)		23,600,706
Total capital assets, net	\$ 27,113,407	\$ (124,461)	\$ -	\$ 26,988,946

# Notes to the Financial Statements June 30, 2022

# 5) Capital Assets – continued

Depreciation expense for the year ended June 30, 2022 was charged to the following functions of the City's governmental activities:

General government	\$ 300,503
Public safety	453,791
Public works	246,631
Culture and recreation	119,672
Health and welfare	 40,138
	\$ 1,160,735

Capital assets activity for the City's business-type activities for the year ended June 30, 2022 was as follows:

Business-type activities	Beginning Balance (as restated)		Deletions	Ending Balance
Capital assets not being depreciated				
Land	\$ 395,469	9 \$ -	\$ -	\$ 395,469
Water rights	313,686	-	-	313,686
Construction in progress	8,101,90	6,588,407		14,690,312
Total capital assets not being depreciated	8,811,060	0 6,588,407	_	15,399,467
Capital assets being depreciated				
Land improvements	1,753,859	9 -	-	1,753,859
Buildings and improvements	11,080,30	6 176,985	-	11,257,291
Furniture, fixtures and equipment	684,549	9 37,430	-	721,979
Right-to-use asset - Aztec water line	687,900	0 -	-	687,900
Infrastructure	12,025,203	36,169		12,061,372
Total capital assets being depreciated	26,231,81	7 250,584		26,482,401
Less accumulated depreciation				
Land improvements	(426,39)	3) (36,028)	-	(462,421)
Buildings and improvements	(4,141,50	7) (230,215)	-	(4,371,722)
Furniture, fixtures and equipment	(486,382	2) (53,167)	-	(539,549)
Right-to-use asset - Aztec water line	(205,45)	1) (16,719)	-	(222,170)
Infrastructure	(6,739,314	4) (210,985)		(6,950,299)
Total accumulated depreciation	(11,999,04	7) (547,114)		(12,546,161)
Capital assets being depreciated, net	14,232,770	0 (296,530)		13,936,240
Total capital assets, net	\$ 23,043,830	0 \$ 6,291,877	\$ -	\$ 29,335,707

Notes to the Financial Statements June 30, 2022

# 6) Long-Term Debt

#### Governmental Activities

Long-term debt activity of the City's governmental activities for the year ended June 30, 2022 was as follows:

								Α	mounts
	F	Beginning					Ending	Dι	e Within
Governmental activities		Balance	Iı	ncreases	Ι	Decreases	Balance	O	ne Year
NMFA PPRF 3285 - Landscaping and									
facility upgrades	\$	6,904,000	\$	-	\$	(505,000)	\$ 6,399,000	\$	517,000
NMFA PPRF 2688 - Fire Department		835,000		-		(92,647)	742,353		95,557
NMFA PPRF 2446 - U.S. Highway 64		833,753		-		(68,634)	765,119		71,274
NMFA PPRF 3337 - Fiber optic project		370,049		-		(37,631)	332,418		37,272
NMFA PPRF 4708 - Fire truck		155,561		-		(77,000)	78,561		78,561
Compensated absences		327,873		28,454		-	356,327		178,164
	\$	9,426,236	\$	28,454	\$	(780,912)	\$ 8,673,778	\$	977,828

Compensated absences are typically paid with general fund resources when used by employees.

A description of the above governmental activities loans outstanding at June 30, 2022 is shown below:

				amount of	Balance at
Description	Date of issue	Due date	Interest rate	issue	June 30, 2022
NMFA PPRF 3285 - Landscaping and					
facility upgrades	July 2015	June 2033	3.25%	7,402,000	\$ 6,399,000
NMFA PPRF 2688 - Fire Department	April 2012	Mar. 2030	3.00%	1,580,054	742,353
NMFA PPRF 2446 - U.S. Highway 64	May 2011	April 2021	4.176%	1,426,075	765,119
NMFA PPRF 3337 - Fiber optic project	Sept. 2015	Aug. 2030	3.34%	535,998	332,418
NMFA PPRF 4708 - Fire truck	June 2018	May 2022	2.03%	300,000	78,561
					\$ 8,317,451

The City entered into loan agreements with NMFA for the Public Project Revolving Fund (PPRF) loans above, wherein the City pledged revenue derived from state share gross receipts taxes (PPRF-3285, PPRF-2688, PPRF-2446, PPRF-3337) and state fire protection funds (PPRF-4708). Debt service payments are made via intercept agreements with NMFA.

Notes to the Financial Statements June 30, 2022

# 6) Long-Term Debt – continued

Future scheduled payments on the City's governmental activities loans are as follows:

Years Ending June 30,	Principal		Principal Interest		Total
2023	\$	799,664	\$	262,109	\$ 1,061,773
2024		739,726		241,876	981,602
2025		759,849		220,998	980,847
2026		781,480		197,992	979,472
2027		805,863		172,491	978,354
2028-2032		3,783,869		440,640	4,224,509
2033		647,000		11,872	 658,872
Total	\$_	8,317,451	\$	1,547,978	\$ 9,865,429

# **Business-Type Activities**

Long-term debt activity of the City's business-type activities for the year ended June 30, 2022 was as follows:

					Amounts
	Beginning			Ending	Due Within
Business-type activities	Balance	Increases	Decreases	Balance	One Year
NMFA DW 1888 - Water plant	\$ 1,335,506	\$ -	\$ (211,686)	\$ 1,123,820	\$ 215,930
NMFA WPF 649 - Water plant	23,133	-	(4,554)	18,579	4,375
NMFA WPF 739 - Water storage tank	100,360	_	(11,040)	89,320	11,068
NMFA WPF 700 - N. Heights water line	21,713	-	(3,079)	18,634	3,086
NMFA WPF 740 - Regional water proj.	25,091	-	(2,760)	22,331	2,767
NMFA WPF 783 - U.S. Highway 64	121,498	-	(12,014)	109,484	12,044
NMFA WPF 3548 - Raw water source	48,114	-	(2,617)	45,497	2,637
NMFA WPF 5120 - Water reclamation	22,610	51,656	-	74,266	3,674
NMFA PPRF 1776 - Solid waste facility	58,360	-	(13,659)	44,701	14,257
NMED CWSRF 1438146 - Water/					
wastewater (W/W) plant	859,458	-	(161,883)	697,575	166,739
NMED CWSRF 091 - W/W facility	8,047	-	(1,976)	6,071	2,000
NMED CWSRF 101 - W/W facility	37,857	-	(7,348)	30,509	7,491
NMED CWSRF 103 - W/W facility	4,432,145	2,130,508	-	6,562,653	-
NMED RIP 2003-04 - Water rights	86,384	-	(11,274)	75,110	11,612
NMED RIP 2007-01 - Water plant	182,060	-	(28,146)	153,914	28,990
City of Aztec - Water line lease	348,423	-	(46,300)	302,123	38,340
Compensated absences	117,745		(22,318)	95,427	47,714
-	\$ 7,828,504	\$ 2,182,164	\$ (540,654)	\$ 9,470,014	\$ 572,724

Compensated absences are typically paid with joint utility fund resources when used by employees.

### Notes to the Financial Statements June 30, 2022

#### 6) Long-Term Debt – continued

A description of the above business-type activities loans outstanding at June 30, 2022 is shown below:

Description	Date of issue	Due date	Interest rate	amount of issue	Balance at June 30, 2022
NMFA DW 1888 - Water plant	Aug. 2006	July 2028	1.75%	\$ 3,737,000	\$ 1,123,820
NMFA WPF 649 - Water plant	Feb. 2007	Jan. 2027	0.25%	87,500	18,579
NMFA WPF 739 - Water storage tank	April 2010	Mar. 2030	0.25%	220,000	89,320
NMFA WPF 700 - N. Heights water line	Dec. 2008	Nov. 2028	0.25%	60,000	18,634
NMFA WPF 740 - Regional water proj.	Nov. 2010	Oct. 2030	0.25%	55,000	22,331
NMFA WPF 783 - U.S. Highway 64	June 2011	May 2031	0.25%	240,000	109,484
NMFA WPF 3548 - Raw water source	Jan. 2017	Dec. 2026	0.25%	53,280	45,497
NMFA WPF 5120 - Water reclamation	Jan. 2021	Jun. 2042	0.25%	80,650	74,266
NMFA PPRF 1776 - Solid waste facility	Feb. 2007	Jan. 2027	3.925%	216,218	44,701
NMED CWSRF 1438146 - Water/					
wastewater (W/W) plant	Oct. 2004	Sept. 2024	3.00%	2,700,000	697,575
NMED CWSRF 091 - W/W facility	Mar. 2020	Jan. 2025	1.20%	10,000	6,071
NMED CWSRF 101 - W/W facility	Nov. 2020	Oct. 2025	1.20%	37,857	30,509
NMED CWSRF 103 - W/W facility	Dec. 2020	*	0.00%	9,112,143	6,562,653
NMED RIP 2003-04 - Water rights	Jan. 2008	Dec. 2027	3.00%	206,277	75,110
NMED RIP 2007-01 - Water plant	June 2007	May 2027	3.00%	500,000	153,914
City of Aztec - Water line lease	June 2009	May 2029	3.81%	687,900	302,123
					\$ 9,374,587

<sup>\*</sup>No payment terms have been established for this loan as of June 30, 2021.

The City entered into a loan agreement with NMFA for the Drinking Water (DW) loan above, wherein the City pledged state share gross receipts tax and net revenues derived from operations of the water, wastewater, and solid waste systems.

The City also entered into loan agreements with NMFA for the Water Project Fund (WPF) and Public Project Revolving Fund (PPRF) loans above, wherein the City pledged net revenues derived from operations of the water, wastewater, and solid waste systems, less operation and maintenance expenses of the systems.

The City also entered into loan agreements with the New Mexico Environment Department (NMED) for the loans above, wherein the City pledged net revenues derived from operations of the water, wastewater, and solid waste systems, less operation and maintenance expenses of the systems.

Notes to the Financial Statements June 30, 2022

#### 6) Long-Term Debt – continued

Future scheduled payments on the City's business-type activities loans, not including the loan without established payment terms, are as follows:

Years Ending June 30,	Principal		Interest		Total	
2023	\$	525,010	\$	62,151	\$ 587,161	
2024		538,157		49,004	587,161	
2025		551,394		35,770	587,164	
2026		546,681		22,500	569,181	
2027		360,025		9,224	369,249	
2028-2032		236,553		9,043	245,596	
2033-2037		33,939		547	34,486	
2038-2042		20,175		162	 20,337	
Total	\$	2,811,934	\$	188,401	\$ 3,000,335	

# 7) Deferred Amounts on Refunding of Debt

On July 17, 2015, the City closed on a loan through the NMFA (PPRF-3285) for the advance refunding of a portion of another NMFA loan, and the financing of landscape improvements and facility energy efficiency upgrades. The City saved approximately \$870,779 in net interest that would have been paid on the refunded loan portion by borrowing \$7,265,000 to be used in the refunding. This deferred amount is being amortized by the City over the remaining life of the refunded NMFA loan, which would have matured in fiscal year 2023. During fiscal year 2022, the City amortized \$164,014 of this deferred amount, which is included in interest expense in the statement of activities. The remaining deferred amount from this refunding is \$164,014, which is reported as deferred outflow of resources in the government-wide statement of net position.

### 8) Risk Management

The City is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of property, errors and omissions and natural disasters. The City participates in the New Mexico Self-Insurers' Fund risk pool. The City has not filed any claims for which the settlement amount exceeded the insurance coverage during the past three years. However, should a claim be filed against the City which exceeds the insurance coverage, the City would be responsible for a loss in excess of the coverage amounts.

Notes to the Financial Statements June 30, 2022

#### 8) Risk Management – continued

As claims are filed, the New Mexico Self-Insurers' Fund assesses and estimates the potential for loss and handles all aspects of the claim. Insurance coverage has not changed significantly from prior years and coverages are expected to be continued. At June 30, 2022, no unpaid claims have been filed which exceed the policy limits and to the best of management's knowledge and belief all known and unknown claims will be covered by insurance. The City is not aware of any major lawsuits that have been filed.

# 9) Interfund Activity

The City had the following interfund transfers, made to close out funds, to transfer debt proceeds, or to supplement other funding sources, for the year ended June 30, 2022:

Governmental activities	Trai	Transfers In		Transfers Out	
General fund	\$	-	\$	1,361,668	
Municipal street fund		370,000		-	
Debt service fund	1	,064,190		-	
Fire protection fund (nonmajor governmental fund)		-		80,282	
Joint utility fund		13,061		-	
Solid waste fund				5,301	
Total transfers	\$ 1	,447,251	\$	1,447,251	

Additionally, various funds within the City report interfund receivables and payables at June 30, 2022. These interfund receivables/payable represent short-term loans between funds and are expected to be repaid within one year.

Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA

#### General Information About the Pension Plan

Plan Description. Public Employees Retirement Fund is a cost-sharing, multiple-employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officers, Municipal General, Municipal Police/Detention Officers, Municipal Fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the Public Employees Retirement Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), each employee and elected official of every affiliated public employer is required to be a member in the Public Employees Retirement Fund, unless specifically excluded.

Benefits Provided. Benefits are generally available at age 65 with five or more years of service or after 25 years of service regardless of age for TIER I members. Provisions also exist for retirement between ages 60 and 65, with varying amounts of service required. Certain police and fire members may retire at any age with 20 or more years of service for Tier I members. Generally, the amount of retirement pension is based on final average salary, which is defined under Tier I as the average of salary for the 36 consecutive months of credited service producing the largest average; credited service; and the pension factor of the applicable coverage plan. Monthly benefits vary depending upon the plan under which the member qualifies, ranging from 2% to 3.5% of the member's final average salary per year of service. The maximum benefit that can be paid to a retiree may not exceed a range of 60% to 90% of the final average salary, depending on the division. Benefits for duty and non-duty death and disability and for post-retirement survivors' annuities are also available.

The retirement age and service credit requirements for normal retirement for PERA state and municipal general members hired increased effective July 1, 2013 with the passage of Senate Bill 27 in the 2013 Legislative Session. Under the new requirements (Tier II), general members are eligible to retire at any age if the member has at least eight years of service credit and the sum of the member's age and service credit equals at least 85 or at age 67 with 8 or more years of service credit. General members hired on or before June 30, 2013 (Tier I) remain eligible to retire at any age with 25 or more years of service credit.

Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

Under Tier II, police and firefighters in Plans 3, 4 and 5 are eligible to retire at any age with 25 or more years of service credit. State police and adult correctional officers, peace officers and municipal juvenile detention officers will remain in 25-year retirement plans, however, service credit will no longer be enhanced by 20%. All public safety members in Tier II may retire at age 60 with 6 or more years of service credit. Generally, under Tier II pension factors were reduced by 0.5%, employee contributions increased 1.5% and effective July 1, 2014 employer contributions were raised 0.05%. The computation of final average salary increased as the average of salary for 60 consecutive months.

*Contributions:* See PERA's publicly available annual comprehensive financial report obtained at <a href="http://www.nmpera.org/financialoverview">http://www.nmpera.org/financialoverview</a>, for the employer and employee contribution rates in effect for fiscal year 2022.

### <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020. The total pension liability was rolled-forward from the valuation date to the plan year ending June 30, 2021 using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date of June 30, 2020. There were no significant events or changes in benefit provision that required an adjustment to the roll-forward liabilities as of June 30, 2021. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined.

Municipal General Division. At June 30, 2022, the City reported a liability of \$2,396,320 for its proportionate share of the net pension liability. At June 30, 2021, the City's proportion was 0.2126%, which was a decrease of 0.0132% from its proportion measured as of June 30, 2020.

### Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

For the year ended June 30, 2022, the City recognized pension expense of \$33,433. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
Municipal General Division	Re	Resources		Resources
Differences between expected and actual experience	\$	59,653	\$	8,204
Changes of assumptions		788		-
Net difference between projected and actual investment earnings on pension plan investments		-		984,750
Changes in proportion and differences between the City's contributions and proportionate share of contributions		37,270		244,830
The City's contributions subsequent to the measurement date		217,254		
Total	\$	314,965	\$	1,237,784

Deferred outflows of resources totaling \$217,254 represent City contributions made subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Municipal General Division	
Year ended June 30:	
2023	\$ (264,957)
2024	(216,502)
2025	(254,047)
2026	 (404,567)
Total	\$ (1,140,073)

# Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

Municipal Police Division. At June 30, 2022, the City reported a liability of \$2,311,391 for its proportionate share of the net pension liability. At June 30, 2021, the City's proportion was 0.4469%, which was an increase of 0.0079% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the City recognized pension expense of \$256,955. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred	
	Outflows of	Inflows of	
Municipal Police Division	Resources	Resources	
Differences between expected and actual experience	\$ 174,745	\$ -	
Changes of assumptions	900	-	
Net difference between projected and actual investment earnings on pension plan investments	-	837,848	
Changes in proportion and differences between the City's contributions and proportionate share of contributions	145,508	128,013	
The City's contributions subsequent to the measurement date	248,461		
Total	\$ 569,614	\$ 965,861	

Deferred outflows of resources totaling \$248,461 represent City contributions made subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

# Municipal Police Division Year ended June 30: \$ (109,182) 2024 (40,146) 2025 (153,693) 2026 (341,687) Total \$ (644,708)

# Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

*Municipal Fire Division.* At June 30, 2022, the City reported a liability of \$102,654 for its proportionate share of the net pension liability. At June 30, 2021, the City's proportion was 0.0169%, which was a decrease of 0.0747% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the City recognized pension income of \$386,536. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
Municipal Fire Division	Resources	Resources
Differences between expected and actual experience	\$ 1,538	\$ 142
Changes of assumptions	15	-
Net difference between projected and actual investment earnings on pension plan investments	-	14,988
Changes in proportion and differences between the City's contributions and proportionate share of		
contributions		488,364
Total	\$ 1,553	\$ 503,494

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Municipal Fire Division	
Year ended June 30:	
2023	\$ (247,019)
2024	(146,902)
2025	(101,932)
2026	 (6,088)
Total	\$ (501,941)

Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

Actuarial assumptions. The total pension liability in the June 30, 2021 actuarial valuation was determined using the following significant actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	June 30, 2020
Actuarial cost method	Entry age normal
Amortization period	Level percentage pay
Asset valuation method	Solved for based on statutory rates
Actuarial assumptions:	
- Investment rate of return	7.25% annual rate, net of investment expense
- Projected benefit payment	100 years
- Payroll growth	3.00%
- Projected salary increases	3.25% to 13.50%
- Includes inflation at	2.50% and 2.75% for all other years
- Mortality assumption	The mortality assumptions are based on the RPH-2014 Blue Collar
	mortality table with female ages set forward one year. Future
	improvement in mortality rates is assumed using 60% of the MP-
	2017 projection scale generationally. For non-public safety groups,
	25% of in-service deaths are assumed to be duty related and 35% are
	assumed to be duty-related for public safety groups.
- Experience study dates	July 1, 2008 to June 30, 2017 (demographic) and July 1, 2013 to
	June 30, 2017 (economic)

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of June 30, 2020. The total pension liability was rolled-forward from the valuation date to the plan year ended June 30, 2021. These assumptions were adopted by the Board and used in the June 30, 2020 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes to the Financial Statements June 30, 2022

#### 10) Defined Benefit Pension Plan – PERA – continued

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term
	Target	<b>Expected Real</b>
All Funds - Asset Class	Allocation	Rate of Return
Global equity	35.50%	5.90%
Risk reduction and mitigation	19.50%	1.00%
Credit oriented fixed income	15.00%	4.20%
Real assets	20.00%	6.00%
Multi-risk allocation	10.00%	6.40%
Total	100.00%	

Discount rate. A single discount rate of 7.25% was used to measure the total pension liability as of June 30, 2021. This single discount rate was based on a long-term expected rate of return on pension plan investments of 7.25%, compounded annually, net of expense. Based on the stated assumptions and the projection of cash flows, the plan's fiduciary net position and future contributions were projected to be available to finance all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The projections of cash flows used to determine this single discount rate assumed that plan member and employer contributions will be made at the current statutory levels.

Sensitivity of the Authority's proportionate share of the net pension liability to changes in the discount rate. The following present the City's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	19	% Decrease	C	urrent Rate	1% Increase
Municipal General Division		(6.25%)		(7.25%)	(8.25%)
The City's proportionate share of the net					
pension liability	\$	4,298,470	\$	2,396,320	818,430

### Notes to the Financial Statements June 30, 2022

### 10) Defined Benefit Pension Plan – PERA – continued

	1% Decrease	Current Rate	1% Increase
Municipal Police Division	(6.25%)	(7.25%)	(8.25%)
The City's proportionate share of the net pension liability	\$ 4,046,625	\$ 2,311,391	891,394
Municipal Fire Division	1% Decrease (6.25%)	Current Rate (7.25%)	1% Increase (8.25%)
The City's proportionate share of the net pension liability	\$ 141,711	\$ 102,654	70,554

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued PERA financial reports.

# 11) Other Post-Employment Benefit – RHCA

#### General Information About the Other Post-Employment Benefit (OPEB)

Plan Description. Employees of the City are provided with OPEB through the Retiree Health Care Fund (the "Fund")—a cost-sharing multiple-employer defined benefit OPEB plan administered by the New Mexico Retiree Health Care Authority (RHCA). RHCA was formed February 13, 1990, under the New Mexico Retiree Health Care Act (the "Act") of New Mexico Statutes Annotated, as amended (NMSA 1978), to administer the Fund under Section 10-7C-1-19 NMSA 1978. The Fund was created to provide comprehensive group health insurance coverage for individuals (and their spouses, dependents and surviving spouses) who have retired or will retire from public service in New Mexico.

RHCA is an independent agency of the State of New Mexico. The funds administered by RHCA are considered part of the State of New Mexico financial reporting entity and are OPEB trust funds of the State of New Mexico. RHCA's financial information is included with the financial presentation of the State of New Mexico.

Benefits Provided. The Fund is a multiple employer cost sharing defined benefit healthcare plan that provides eligible retirees (including terminated employees who have accumulated benefits but are not yet receiving them), their spouses, dependents and surviving spouses and dependents with health insurance and prescription drug benefits consisting of a plan, or optional plans of benefits, that can be contributions to the Fund and by co-payments or out-of-pocket payments of eligible retirees.

Notes to the Financial Statements June 30, 2022

#### 11) Other Post-Employment Benefit – RHCA – continued

*Employees covered by benefit terms.* At June 30, 2021, the Fund's measurement date, the following employees were covered by the benefit terms:

Plan membership	
Current retirees and surviving spouses	53,092
Inactive and eligible for deferred benefits	11,754
Current active members	92,484
	157,330
Active membership	
State general	18,691
State police and corrections	1,919
Municipal general	20,357
Municipal police	1,573
Municipal FTRE	756
Educational Retirement Board	49,188
	92,484

Contributions. Employer and employee contributions to the Fund total 3% for non-enhanced retirement plans and 3.75% of enhanced retirement plans of each participating employee's salary as required by Section 10-7C-15 NMSA 1978. The contributions are established by statute and are not based on an actuarial calculation. All employer and employee contributions are non-refundable under any circumstance, including termination of the employer's participation in the Fund. Contributions to the Fund from the City were \$73,421 for the year ended June 30, 2022.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2022, the City reported a liability of \$2,387,955 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2020. The City's proportion of the net OPEB liability was based on actual contributions provided to the Fund for the year ended June 30, 2021. At June 30, 2021, the City's proportion was 0.07740%.

### Notes to the Financial Statements June 30, 2022

#### 11) Other Post-Employment Benefit – RHCA – continued

For the year ended June 30, 2022, the City recognized OPEB income of \$639,774. At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ 34,903	\$ 380,701
Changes of assumptions	477,929	863,039
Net difference between projected and actual investment earnings on OPEB plan investments	-	68,426
Changes in proportion and differences between the City's contributions and proportionate share of contributions	_	887,726
The City's contributions subsequent to the measurement date	73,421	-
Total	\$ 586,253	\$ 2,199,892

Deferred outflows of resources totaling \$73,421 represent City contributions to the Fund made subsequent to the measurement date and will be recognized as a reduction of net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year ended June 30:		
2022	\$	(722,784)
2023		(527,928)
2024		(226,530)
2025		(71,875)
2026		(137,943)
Total	\$ (	1,687,060)

Notes to the Financial Statements June 30, 2022

#### 11) Other Post-Employment Benefit – RHCA – continued

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions:

Actuarial valuation date	June 30, 2020
Actuarial cost method	Entry age normal, level percentage of pay, calculated on an
	individual basis
Asset valuation method	Market value of assets
Actuarial assumptions:	
- Inflation	2.30% for ERB members; 2.50% for PERA members
- Projected payroll increases	3.25% to 13.00%, based on years of service, including inflation
- Investment rate of return	7.00%, net of OPEB plan investment expense and margin for
	adverse deviation including inflation
- Health care cost trend rate	8% graded down to 4.5% over 14 years for Non-Medicare medical
	plan costs and 7.5% graded down to 4.5% over 12 years for
	Medicare medical plan costs
- Mortality assumption	ERB members: 2020 GRS Southwest Region Teacher
	Mortality Table, set back one year (and scaled at 95% for
	males). Generational mortality improvements in accordance
	with the Ultimate MP scales are projected from the year 2020.
	PERA members: Headcount-Weighted RP-2014 Blue Collar
	Annuitant Mortality, set forward one year for females,
	projected generationally with Scale MP-2017 times 60%.

Rate of Return. The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which the expected future real rates of return (net of investment fees and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumptions.

The best estimates for the long-term expected rate of return is summarized as follows:

		Long-term
	Target	<b>Expected Real</b>
All Funds - Asset Class	Allocation	Rate of Return
U.S. core fixed income	20.00%	0.40%
U.S. equity - large cap	20.00%	6.60%
Non-U.S emerging markets	15.00%	9.20%
Non-U.S developed equities	12.00%	7.30%

Notes to the Financial Statements June 30, 2022

#### 11) Other Post-Employment Benefit – RHCA – continued

		Long-term
	Target	<b>Expected Real</b>
All Funds - Asset Class	Allocation	Rate of Return
Real estate	5.00%	3.70%
Absolute return	5.00%	2.50%
U.S. equity - small/mid cap	3.00%	6.60%
Total	<u>100.00</u> %	

Discount Rate. The discount rate used to measure the Fund's total OPEB liability is 3.62% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates proportional to the actuary determined contribution rates. For this purpose, employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries are not included. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members through the fiscal year ending June 30, 2052. Thus, the 7.00% discount rate was used to calculate the net OPEB liability through 2052. The index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher was used beyond 2052, resulting in a blended discount rate of 3.62%.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates. The following presents the net OPEB liability of the City, calculated using the discount rate of 3.62% as of June 30, 2021, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.62%) or 1-percentage-point higher (4.62%) than the current discount rate:

	19	6 Decrease	C	urrent Rate	1% Increase
RHC Fund Division: Municipal General		(2.62%)		(3.62%)	(4.62%)
The City's proportionate share of the net OPEB liability	\$	2,999,397	\$	2,387,149	1,910,887

Notes to the Financial Statements June 30, 2022

#### 11) Other Post-Employment Benefit – RHCA – continued

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or 1% higher than the current healthcare cost trend rates:

	19	6 Decrease	C	urrent Rate	1% Increase
RHC Fund Division: Municipal General		(2.62%)		(3.62%)	(4.62%)
The City's proportionate share of the net OPEB liability	\$	1,920,037	\$	2,387,149	2,763,314

*OPEB Plan Fiduciary Net Position*. Detailed information about the OPEB plan's fiduciary net position is available in RHCA's audited financial statements for the year ended June 30, 2021.

# 12) Restatement of Previously Reported Amounts

During fiscal year 2022, the City identified that restricted cash related to a NMFA loan that was issued in previous years should have been recorded as restricted cash of the City's governmental activities. Additionally, the City performed an inventory count of its capital assets and updated its accounting records for capital asset activity from July 2020 through June 2022. The City had previously not updated its accounting records for capital assets, resulting in qualified audit opinions in previous years. As a result, the City has reported as a restatement of amounts previously reported as follows:

	Governmental Activities	Joint Utility Fund	Solid Waste Fund	Businss-Type Activities
Fund balance/net position at June 30, 2021, as previously reported	\$ 16,356,248	\$ 5,021,931	\$ 743,921	\$ 5,765,852
Restatement to correct the balance of restricted cash	135,917	(135,917)	-	(135,917)
Restatement to correct the balance of capital assets	(727,194)	6,960,474	(20,077)	6,940,397
Fund balance/net position at June 30, 2021, as restated	\$ 15,764,971	\$ 11,846,488	\$ 723,844	\$ 12,570,332

Notes to the Financial Statements June 30, 2022

#### 13) Commitments

During fiscal year 2021, the City issued a loan with the NMED to fund improvements to the water reclamation facility. The City also signed contracts with construction contractors for this project, which totaled \$12,327,230 including approved change orders as of June 30, 2022. At June 30, 2022, the uncompleted construction commitment for the project was \$562,391. This amount will be paid from loan proceeds and then unrestricted cash as needed.

During fiscal year 2021, the City also entered into the contract with San Juan County for the County to provide emergency medical and fire protection services on behalf of the City. The contract is for a fifteen-year period commencing in July 2020. The City paid the County \$949,745 for services provided under this contract in fiscal year 2022, which is reported as public safety expenditures in the General fund (\$650,837) and the Fire Protection fund (\$298,908). On January 1<sup>st</sup> each year thereafter, this annual fee will be increased based on the Consumer Price Index (CPI).

#### 14) Concentrations

The City depends on financial resources flowing from, or associated with, the State of New Mexico. Because of this dependency, the City is subject to changes in the specific flows of intergovernmental revenues based on modifications to State laws and appropriations.

#### 15) Fund Deficits

The Recreation fund (005) reports a fund deficit of \$4,793 at June 30, 2022, the Senior Citizens Center fund reports a fund deficit of \$27,687 at June 30, 2022, and the Municipal Street fund (055/062) reports a fund deficit of \$267,415 at June 30, 2022. These deficits will be eliminated through future transfers from other funds.



# Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of the City's Contributions (in thousands) Municipal General Division Last 10 Fiscal Years\*

Municipal general division						June	30,					
Fiscal year		2022	2021	2020		2019		2018	2017		2016	2015
Measurement date		2021	 2020	 2019		2018		2017	 2016		2015	 2014
The City's proportion of the net pension liability		0.00%	0.00%	0.22%		0.06%		0.07%	0.09%		0.08%	0.08%
The City's proportionate share of the net pension liability	\$	2,396	\$ 4,566	\$ 3,821	\$	4,003	\$	3,626	\$ 5,386	\$	3,356	\$ 2,523
The City's covered payroll	\$	2,290	\$ 2,438	\$ 2,014	\$	2,044	\$	2,317	\$ 2,887	\$	2,728	\$ 2,728
The City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		104.63%	187.28%	189.72%		195.84%		156.50%	186.56%		123.02%	92.49%
Plan fiduciary net position as a percentage of the total pension liability		77.25%	66.36%	70.52%		71.13%		73.74%	69.18%		76.99%	81.29%
Municipal general division						June	30,					
Fiscal year		2022	2021	2020		2019		2018	2017		2016	2015
Measurement date		2021	 2020	 2019		2018		2017	2016		2015	2014
Statutory required contribution	\$	217	\$ 207	\$ 206	\$	192	\$	195	\$ 221	\$	276	\$ 260
Contributions in relation to the statutorily required contributions	_	217	 207	 206	_	192		195	 221	_	276	 260
Annual contribution deficiency (excess)	\$	_	\$ 	\$ 	\$		\$	-	\$ 	\$		\$ 
The City's covered payroll	\$	2,290	\$ 2,438	\$ 2,014	\$	2,044	\$	2,317	\$ 2,887	\$	2,728	\$ 2,728
Contributions as a percentage of covered payroll		9.48%	8.49%	10.23%		9.39%		8.42%	7.66%		10.12%	9.53%

<sup>\*</sup> The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

# Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of the City's Contributions (in thousands) Municipal Police Division Last 10 Fiscal Years\*

Municipal police division					June	30,				
Fiscal year	2022	2021	2020		2019		2018	2017	2016	2015
Measurement date	 2021	 2020	2019		2018		2017	 2016	 2015	 2014
The City's proportion of the net pension liability	0.00%	0.00%	0.41%		0.05%		0.05%	0.07%	0.06%	0.06%
The City's proportionate share of the net pension liability	\$ 2,311	\$ 3,770	\$ 2,992	\$	3,394	\$	2,727	\$ 4,087	\$ 2,573	\$ 1,943
The City's covered payroll	\$ 1,381	\$ 1,157	\$ 902	\$	1,015	\$	1,012	\$ 1,102	\$ 1,053	\$ 1,053
The City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	167.34%	325.84%	331.71%		334.38%		269.47%	370.87%	244.35%	184.52%
Plan fiduciary net position as a percentage of the total pension liability	66.36%	66.36%	70.52%		71.13%		73.74%	69.18%	76.99%	81.29%
Municipal police division					June	30,				
Fiscal year	2022	2021	2020		2019		2018	2017	2016	2015
Measurement date	2021	 2020	2019	_	2018		2017	2016	2015	 2014
Statutory required contribution	\$ 248	\$ 259	\$ 242	\$	170	\$	192	\$ 191	\$ 208	\$ 199
Contributions in relation to the statutorily required contributions	 248	 259	 242		170		192	 191	 208	 199
Annual contribution deficiency (excess)	\$ _	\$ 	\$ _	\$	_	\$		\$ _	\$ 	\$ 
The City's covered payroll	\$ 1,381	\$ 1,157	\$ 902	\$	1,015	\$	1,012	\$ 1,102	\$ 1,053	\$ 1,053
Contributions as a percentage of covered payroll	17.96%	22.39%	26.83%		16.75%		18.97%	17.33%	19.75%	18.90%

<sup>\*</sup> The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

# Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of the City's Contributions (in thousands) Municipal Fire Division Last 10 Fiscal Years\*

Municipal fire division								June	30,						
Fiscal year		2022		2021		2020		2019		2018		2017	2016		2015
Measurement date		2021		2020		2019		2018		2017		2016	 2015		2014
The City's proportion of the net pension liability		0.00%		0.00%		0.10%		0.02%		0.03%		0.04%	0.05%		0.03%
The City's proportionate share of the net pension liability	\$	103	\$	693	\$	693	\$	1,071	\$	1,519	\$	2,695	\$ 2,092	\$	902
The City's covered payroll	\$	-	\$	37	\$	134	\$	205	\$	324	\$	471	\$ 464	\$	464
The City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	#]	DIV/0!	1	1872.97%		517.16%		522.44%		468.83%		572.19%	450.86%		194.40%
Plan fiduciary net position as a percentage of the total pension liability		77.25%		66.36%		70.52%		71.13%		73.74%		69.18%	76.99%		81.29%
Municipal fire division								June	30,				 		
Municipal fire division Fiscal year		2022		2021		2020		June 2019	30,	2018		2017	 2016		2015
		2022 2021		2021 2020		2020 2019			30,	2018 2017		2017 2016	2016 2015		2015 2014
Fiscal year					\$		\$	2019	\$		\$			\$	
Fiscal year Measurement date				2020	\$	2019	\$	2019 2018	\$	2017	\$	2016	2015	\$	2014
Fiscal year Measurement date Statutory required contribution				2020	\$	2019 36	\$	2019 2018 29	\$	2017 44	\$	2016 70	2015	\$	2014
Fiscal year Measurement date Statutory required contribution Contributions in relation to the statutorily required contributions				2020	\$ \$ \$	2019 36	\$ \$ \$	2019 2018 29	\$ \$ \$ \$	2017 44	\$ \$ \$	2016 70	2015	\$ \$ \$	2014

<sup>\*</sup> The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

# Schedule of the City's Proportionate Share of the Net OPEB Liability and Schedule of the City's Contributions (in thousands) Last 10 Fiscal Years\*

					Jı	ine 30,				
Fiscal year		2022		2021		2020		2019		2018
Measurement date		2021		2020		2019		2018		2017
The City's proportion of the net OPEB liability	C	0.07255%	(	0.07740%	(	0.07840%	(	0.08759%	C	.11285%
The City's proportionate share of the net OPEB liability	\$	2,387	\$	3,250	\$	2,542	\$	3,809	\$	5,114
The City's covered payroll	\$	3,671	\$	3,327	\$	3,212	\$	3,444	\$	3,444
The City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		65.02%		97.69%		79.14%		110.60%		148.49%
Plan fiduciary net position as a percentage of the total net OPEB liabilit	Ŋ	25.39%		16.50%		18.92%		13.14%		11.34%
					Iı	ine 30				
Fiscal year		2022		2021	Jı	ine 30,		2019		2018
Fiscal year Measurement date		2022 2021		2021 2020	Jı	2020 2019		2019 2018		2018 2017
•					Ju	2020	\$			
Measurement date		2021		2020		2020 2019		2018		2017
Measurement date Statutory required contribution		73		73		2020 2019 75		2018 69		75
Measurement date Statutory required contribution Contributions in relation to the statutorily required contributions	\$	73	\$	73	\$	2020 2019 75	\$	2018 69	\$	75

<sup>\*</sup> The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

Notes to the Required Supplementary Information June 30, 2022

### New Mexico Public Employee Retirement Association (PERA) – Pension

Changes of benefit terms. The PERA and COLA and retirement eligibility benefits changes in recent years are described in Note 1 of PERA's ACFR <a href="https://www.nmpera.org/financial-overview/">https://www.nmpera.org/financial-overview/</a>.

*Changes of assumptions*. The Public Employees Retirement Association of New Mexico Annual Actuarial Valuations as of June 30, 2021 report is available at <a href="http://www.nmpera.org/">http://www.nmpera.org/</a>.

#### New Mexico Retiree Health Care Authority (RHCA) – Other Post-Employment Benefit

In the June 30, 2021 actuarial valuation and the total OPEB liability measured as of June 30, 2021, changes in assumptions include adjustments resulting from an decrease in the discount rate from 2.86% to 3.62%



#### **Nonmajor Governmental Fund Descriptions**

# **Special Revenue Funds**

**Fire Protection Fund (004)** – To account for the operations and maintenance of the fire department. Funding is provided by a distribution from the fire protection fund established by Section 59A-6-5 NMSA 1978 as authorized by Section 59A-53-2. Funds are used in the operation, maintenance and betterment of local fire departments, to the end that the hazard of loss by fire and fire insurance rates may be reduced and the public safety thereby promoted.

**Recreation Fund (005)** – To account for the operations and maintenance of recreation facilities. Funding managed and/or owned by the City is provided by recreational fees charged to users and cigarette taxes received pursuant to Section 7-12-15 NMSA 1978 which provides that the cigarette taxes received under this section shall be used for recreational facilities and salaries of instructors and other employees necessary to the operation of recreational facilities. Such recreational facilities shall be for the use of all persons, and juveniles and elderly persons shall not be excluded.

Capital Equipment Replacement Fund (006) — To account for expenditures for capital equipment funded by special revenues for standby services designated by the City Council. Funding authority by City Council Resolution No. 90-16.

**Correction Fees Fund (007)** – To account for the correction fees (\$10) imposed pursuant to 35-14-IIB (1) NMSA 1978. The correction fees shall be used for municipal jailer or juvenile detention officer training, for the construction planning, construction and maintenance of a municipal jail or juvenile detention facility, for paying the cost of housing municipal prisoners in a county jail or housing juveniles in a detention facility or for complying with match or contribution requirements for the receipt of federal funds relating to jails or juvenile detention facilities.

**Police Evidence Fund (008)** – To account for funds acquired during police raids and gathering of evidence. Fund authorized by City Council.

**DARE Fund (011)** – To account for expenditures of the drug prevention program D.A.R.E. The fund is funded by citizen's contributions and a federal grant from U.S. Department of Justice. Fund authorized by City Council resolution and the Anti-Drug Abuse Act of 1988, Public law 100-690, Title VI, Subtitle.

**Library Gifts and Grants Fund (012)** – To account for the operations of a library grant from the New Mexico State Library for additions to the city library. The authority is the Laws of New Mexico 2002, Chapter 93, G.O. Bonds for Public Library Resources.

**Law Enforcement Protection Fund** (013) – To account for grant funds used for maintenance and development of the City's police force. Financing is provided by a grant from the State of New Mexico. Such revenue provides for purchase and repairs of equipment as well as classes to upgrade the training of police personnel and may be used only for these purposes. Funding authority is NMSA 29-13-1.

# Nonmajor Governmental Fund Descriptions – continued

CARES Act Fund (014) – To account for Coronavirus Aid, Relief, and Economic Security (CARES) Act funding for expenditures incurred due to the public health emergency with respect to Coronavirus Disease 2019 (COVID-19). Authority for creation of this fund is the City Council.

**Judicial Education Fund (018)** – To account for fine income and expenditures for the judicial education center. The Judicial Education fee (\$1) is imposed pursuant to 35-14-1 lB (2) NMSA 1978.

**Traffic Safety Education Fund (019)** – To account for expenditures of a grant from the New Mexico Department of Transportation to educate the citizens of Bloomfield in traffic safety. Funding authority is 66-7-512 NMSA 1978.

**Court Automation Fund (020)** – To account for fine income and expenditures for computer equipment to improve the courts computer system. The Court Automation fee (\$6) is imposed pursuant to 35-14-1 lB (3) NMSA 1978.

**Kirtland Air Force (KAB) Bloomfield Pride Fund (046)** – To account for the expenditures of a grant from the New Mexico Beautification Inc. under the litter Control and Beautification Act. Funding authority is NMSA 67-16-14.

**Emergency Medical Fund** (048) – To account for the operations of the City Emergency Medical Service Unit. Sources of funds are the State of New Mexico Health and Environment Department, Emergency Medical Service Bureau. Expenditures are subject to approval of the state agency and the City Council. Funding authority is NMSA 24-IOA-1 to 24-IOA-10 or 63-9D-1 to 63-9D-11.1.

**Senior Citizens Center Fund** (060) – To account for a portion of the operations of the City's Senior Citizens Center. The sales of ceramics, fees, and dues are accounted for in this fund and a portion of the operating expenses. The operations are funded by donations and sales made by San Juan-McKinley County Senior Citizens and was set up administratively.

**Bureau of Land Management (BLM) Wildlife Grant Fund (068)** – To account for funds received from the State of New Mexico Forestry Division to acquire equipment to fight brush fires in rural fire districts. Fund authorized by City Council.

**Enhanced 911 Addressing Fund (071)** – To account for the operations of the City's Emergency Medical Services Unit. Sources of funds are the State of New Mexico Health and Environment Department, Emergency Medical Services Bureau. Funding authority is NMSA 24-1OA-1.

**Lodger's Tax Fund (077)** – To account for lodger's tax revenues collected from the lodges within the City of Bloomfield and expenditures in accordance with the Lodger's Tax Law. Funding authority is NMSA 3-38-15.

Nonmajor Governmental Fund Descriptions - continued

# **Capital Project Funds**

**Fire Department Construction Fund (015)** – The fire department construction project was approved by City Council Resolution 92-26. The revenues came from the sale of the old fire station to the State Highway Department. The monies in this fund are for future fire department construction projects.

**Land Acquisition Fund (025)** – To account for monies that have been designated by the City Council for future land purchases. The land acquisition fund was authorized by City Council Resolution No. 99-13.

**Park Purchase and Improvements Fund (030)** – To account for the project costs to acquire park land funded by a grant from the State of New Mexico under a special appropriation authorized by NMSA Laws of 2002, Chapter 110.

**Highway Co-op Construction Fund (070)** – To account for state funds provided by the New Mexico State Highway and Transportation Department. The purpose of the program is to maintain or construct various streets within the City of Bloomfield.

**Park Improvements Fund (882)** – To account for grant monies for park improvements as well as plan, design and construct the Parks and Recreation office building and workshop. Funding is provided by the State of New Mexico under a special appropriation authorized by NMSA Laws of 2004, Chapter 126.

# State of New Mexico City of Bloomfield Combining Balance Sheets

Combining Balance Sheets Nonmajor Governmental Funds June 30, 2022

								Spec	cial F	Revenue Fu	nds							
		004		005		006		007		008		011		012		013		014
						Capital										Law		
					E	quipment				Police			Lil	brary Gifts	Ent	forcement		
	Fire	Protection	Re	ecreation	Rej	olacement	Cor	rection	E	Evidence		DARE	aı	nd Grants	Pı	rotection	CA	RES/ARP
		Fund		Fund		Fund	Fee	s Fund		Fund		Fund		Fund		Fund	A	Act Fund
Assets																		
Cash and cash equivalents	\$	80,390	\$	1,174	\$	-	\$	450	\$	11,619	\$	123	\$	34,943	\$	-	\$	840,500
Accounts receivable, net		-		-		82,648		-		-		-		-		-		-
Due from other funds		27,379						_		_		_		_		-		
Total assets	\$	107,769	\$	1,174	\$	82,648	\$	450	\$	11,619	\$	123	\$	34,943	\$		\$	840,500
Liabilities and Fund Balance (Deficit)																		
Liabilities																		
Accounts payable	\$	-	\$	4,652	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Unearned revenue		-		-		-		-		-		-		-		-		840,500
Due to other funds				1,315		34,158		-										
Total liabilities				5,967		34,158								-			_	840,500
Fund balance (deficit)																		
Restricted		107,769		-		-		450		-		123		34,943		-		-
Committed		-		-		48,490		-		11,619		-		-		-		-
Unassigned		-		(4,793)		-		-		-		-		-		-		-
Total fund balance (deficit)		107,769		(4,793)		48,490		450		11,619		123		34,943		-		-
Total liabilities, deferred inflows of resources, and fund balance (deficit)	<u>\$</u>	107,769	\$	1,174	\$	82,648	\$	450	\$	11,619	\$	123	\$	34,943	\$		\$	840,500

# State of New Mexico City of Bloomfield Combining Balance Sheets – continued

Combining Balance Sheets – continued Nonmajor Governmental Funds June 30, 2022

	Special Revenue Funds																	
	018  Judicial  Education  Fund		019		020		046 Kitrtland Air			048		060		068		071		077
			Traffic Safety Education Fund		Court Automation Fund		Force Base - Bloomfield Pride Fund		Emergency Medical Fund		Senior Citizens Center Fund		BLM Wildlife Grant Fund		Enhanced 911 Adressing Fund		Lodgers Tax Fund	
Assets																		
Cash and cash equivalents	\$	295	\$	4,859	\$	7,595	\$	5,804	\$	-	\$	26,604	\$	161	\$	2,554	\$	108,706
Accounts receivable, net		-		-		-		26,687		-		-		-		-		-
Due from other funds				-		_		_				_		-				-
Total assets	\$	295	\$	4,859	\$	7,595	\$	32,491	\$		\$	26,604	\$	161	\$	2,554	\$	108,706
Liabilities and Fund Balance (Deficit)																		
Liabilities																		
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	4,359
Unearned revenue		-		-		-		-		-		-		-		-		-
Due to other funds		-		-		_		1,300		-		54,291		-		-		-
Total liabilities								1,300	_			54,291						4,359
Fund balance (deficit)																		
Restricted		295		4,859		7,595		-		-		-		161		2,554		104,347
Committed		-		-		-		31,191		-		-		-		-		-
Unassigned						-						(27,687)		-				-
Total fund balance (deficit)		295		4,859		7,595		31,191		-		(27,687)		161		2,554		104,347
Total liabilities, deferred inflows of resources, and fund balance (deficit)	\$	295	\$	4,859	\$	7,595	\$	32,491	\$	-	\$	26,604	\$	161	\$	2,554	\$	108,706

# State of New Mexico City of Bloomfield Combining Balance Sheets – continued

#### Combining Balance Sheets – continued Nonmajor Governmental Funds June 30, 2022

	Capital Project Funds							_				
		015		025	030		070		882			
		Fire			Park	Purchase	H	ighway				Total
	De	partment		Land		and	(	Co-op		Park		Nonmajor
	Cor	nstruction		quisition	Imp	rovements		struction	_		Go	vernmental
		Fund		Fund		Fund		Fund		Fund		Funds
Assets												
Cash and cash equivalents	\$	77,887	\$	5,929	\$	12,287	\$	5,978	\$	2,471	\$	1,230,329
Accounts receivable, net		-		-		-		-		-		109,335
Due from other funds		402										27,781
Total assets	\$	78,289	\$	5,929	\$	12,287	\$	5,978	\$	2,471	\$	1,367,445
Liabilities and Fund Balance (Deficit)												
Liabilities												
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	9,011
Unearned revenue		-		-		-		-		-		840,500
Due to other funds		60,515		_				-				151,579
Total liabilities		60,515									_	1,001,090
Fund balance (deficit)												
Restricted		-		-		12,287		5,978		2,471		283,832
Committed		17,774		5,929		-		-		-		115,003
Unassigned		-		-		-				_		(32,480)
Total fund balance (deficit)		17,774		5,929		12,287		5,978		2,471	_	366,355
Total liabilities, deferred inflows of resources, and fund balance (deficit)	\$	78,289	\$	5,929	\$	12,287	\$	5,978	\$	2,471	\$	1,367,445

#### Combining Statements of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2022

	Special Revenue Funds									
	004	005	006 Capital	007	008	011	012	013 Law	014	
			Equipment		Police		Library Gifts	Enforcement		
	Fire Protection Fund	Recreation Fund	Replacement Fund	Correction Fees Fund	Evidence Fund	DARE Fund	and Grants Fund	Protection Fund	CARES Act Fund	
Th.	Fulld	Fulld	Fulld	rees ruild	Fulld	ruliu	ruiid	Fulld	Fullu	
Revenues										
Gross receipts taxes	\$ -	\$ -	\$ 57,775	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Other taxes	-	-	-	-	-	-	-	-	-	
Federal grants	-	-	-	-	-	-	-	-	111,473	
State grants	379,190	-	-	-	-	-	54,988	31,400	-	
Licenses and permits	-	-	-	-	-	-	-	-	-	
Other		7,830					942			
Total revenues	379,190	7,830	57,775			-	55,930	31,400	111,473	
Expenditures										
Current										
General government	-	-	-	-	-	-	-	-	111,473	
Public safety	298,908	-	-	-	-	-	-	31,400	-	
Public works	-	-	-	-	-	-	-	-	-	
Culture and recreation		18,020					30,274			
Total expenditures	298,908	18,020					30,274	31,400	111,473	
Excess (deficiency) of revenues over										
expenditures	80,282	(10,190)	57,775				25,656			
Other Financing Sources (Uses)										
Transfers in	-	-	-	-	-	-	-	-	-	
Transfers out	(80,282)									
Total other financing sources (uses)	(80,282)					_				
Net change in fund balance	-	(10,190)	57,775	-	-	-	25,656	-	-	
Fund balance (deficit), beginning of year	107,769	5,397	(9,285)	450	11,619	123	9,287			
Fund balance (deficit), end of year	\$ 107,769	\$ (4,793)	\$ 48,490	\$ 450	\$ 11,619	\$ 123	\$ 34,943	\$ -	\$ -	

# Combining Statements of Revenues, Expenditures and Changes in Fund Balance – continued Nonmajor Governmental Funds For the Year Ended June 30, 2022

								Spec	cial R	evenue F	unds							
		018		019	02	20		046		048		060		068	(	071		077
							Kitrt	tland Air										
		dicial		ic Safety	Co	ourt		e Base -		ergency		Senior		BLM		nced 911	I	Lodgers
		ucation		ıcation		nation		omfield		edical		itizens		life Grant		ressing		Tax
	I	Fund	I	Fund	Fu	ınd	Pric	de Fund	]	Fund	Cen	ter Fund	]	Fund	F	und		Fund
Revenues																		
Gross receipts taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Other taxes		-		-		-		-		-		-		-		-		60,411
Federal grants		-		-		-		-		-		-		-		-		-
State grants		-		-		-		12,308		-		-		-		-		-
Licenses and permits		2,866		24		5,729		-		-		-		-		-		-
Other				-				23,294										25,481
Total revenues		2,866		24		5,729		35,602										85,892
Expenditures																		
Current																		
General government		2,947		-		-		-		-		-		-		-		102,776
Public safety		-		-		5,893		-		-		-		-		-		-
Public works		-		-		-		4,371		-		-		-		-		-
Culture and recreation		-		-				-		-		-						-
Total expenditures		2,947				5,893		4,371									_	102,776
Excess (deficiency) of revenues over																		
expenditures		(81)	)	24		(164)		31,231										(16,884)
Other Financing Sources (Uses)																		
Transfers in		-		-		-		-		-		-		-		-		-
Transfers out		-						-		-								
Total other financing sources (uses)														_				
Net change in fund balance		(81)	)	24		(164)		31,231		-		-		-		-		(16,884)
Fund balance (deficit), beginning of year		376		4,835		7,759		(40)		-		(27,687)		161		2,554		121,231
Fund balance (deficit), end of year	\$	295	\$	4,859	\$	7,595	\$	31,191	\$		\$	(27,687)	\$	161	\$	2,554	\$	104,347

# Combining Statements of Revenues, Expenditures and Changes in Fund Balance – continued Nonmajor Governmental Funds For the Year Ended June 30, 2022

				Ca	apital P	roject Fu	nds					
		015		025		030		070		882		
		Fire			Park	Purchase	Hi	ghway				Total
	De	partment	I	Land		and	C	o-op		Park	N	onmajor
	Cor	nstruction	Acq	uisition	Impro	ovements	Cons	struction	Impr	ovements		ernmental
		Fund	I	Fund	I	Fund	I	Fund	]	Fund		Funds
Revenues												
Gross receipts taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	57,775
Other taxes		-		-		-		-		-		60,411
Federal grants		-		-		-		-		-		111,473
State grants		-		-		-		-		-		477,886
Licenses and permits		-		-		-		-		-		8,619
Other										-		57,547
Total revenues												773,711
Expenditures												
Current												
General government		-		-		-		-		-		217,196
Public safety		6,043		-		-		-		-		342,244
Public works		-		-		-		-		-		4,371
Culture and recreation				-						-		48,294
Total expenditures		6,043									_	612,105
Excess (deficiency) of revenues over												
expenditures		(6,043)		_				_				161,606
Other Financing Sources (Uses)												
Transfers in		-		-		-		-		-		-
Transfers out				-								(80,282)
Total other financing sources (uses)								-		_		(80,282)
Net change in fund balance		(6,043)		-		-		-		-		81,324
Fund balance (deficit), beginning of year		23,817		5,929	-	12,287		5,978		2,471		285,031
Fund balance (deficit), end of year	\$	17,774	\$	5,929	\$	12,287	\$	5,978	\$	2,471	\$	366,355

# **State of New Mexico**

# City of Bloomfield Schedule of Deposits by Financial Institution June 30, 2022

Name/Account Type	Bank Balance	Deposits in Transit	Outstanding Checks	Book Balance
• • • • • • • • • • • • • • • • • • • •	Dank Darance	Transit	CHECKS	DOOK Datatice
Citizen's Bank				
Non-interest bearing (NIB) checking				
account - operating	6,806,978	67,150	(677,968)	6,196,160
NIB checking account - payroll	271,456	110,662	(5,049)	377,069
NIB checking account - meter deposits	163,670	200	(1,630)	162,240
NIB checking account - police evidence	11,619	-	_	11,619
NIB checking account - motor vehicle	1,108	-	(1,058)	50
NIB checking account - wastewater	271,796	-	-	271,796
Money markey deposit account	255,644	_	-	255,644
New Mexico Finance Authority				
Debt service account (PPRF-2668)	35,830	-	-	35,830
Debt service reserve escrow (PPRF-2668)	130,275	-	-	130,275
Debt service account (PPRF-3285)	70,565	-	-	70,565
Debt service reserve escrow (PPRF-3285)	766,576	-	-	766,576
Debt service account (PPRF-3337)	5,914	-	_	5,914
Debt service reserve escrow (PPRF-3337)	56,512	-	-	56,512
Debt service account (PPRF-4708)	31	-	_	31
Debt service account (PPRF-1776)	4,071	-	-	4,071
Debt service reserve escrow (PPRF-1776)	17,300	=	_	17,300
Debt service account (PPRF-2446)	25,557	=	_	25,557
Debt service reserve escrow (PPRF-2446)	112,005	-	-	112,005
Debt service account (DW-1888)	100,515	-	-	100,515
Petty cash	-	-	_	2,030
Total cash and cash equivalents	\$ 9,107,422	\$ 178,012	\$ (685,705)	\$ 8,601,759

# **State of New Mexico**

# City of Bloomfield Schedule of Pledged Collateral by Financial Institution June 30, 2022

			Current
Name/Collateral descrption	Maturity	CUSIP	Market Value
Citizen's Bank			
FHLB 1.75%	3/15/2025	91282CED9	\$ 1,931,100
FHLB 4%	2/15/2031	3137A7G46	2,731,228
FHLB 3%	8/25/2036	3136A8VX5	746,932
			5,409,260

# **State of New Mexico** City of Bloomfield Schedule of Joint Power Agreements

# June 30, 2022

Joint Powers Agreement	Participants	Responsible party	Description	Term	Total estimated project amount	Portion applicable to the City	Audit Responsibility
Consolidated communications	City of Bloomfield San Juan County City of Farmington City of Aztec	City of Bloomfield San Juan County City of Farmington City of Aztec	Establish and operate a consolidated communication center to provide emergency and law enforcement communications.	Indefinite	\$75,000 for first year; for subsequent years \$75,000 adjusted to the most recent Consumer Price Index.	3/16 of 1% of total costs	City of Bloomfield
School district	City of Bloomfield Bloomfield School District	City of Bloomfield Bloomfield School District	Construction management, maintenance and operation of a new outdoor swimming pool and to renovate the existing indoor pool.	25 years beginning 12/1/2005	Estimated to be \$3,212,000 for construction costs.	Liable for operation and maintenance costs.	City of Bloomfield
Detention center services	City of Bloomfield San Juan County	City of Bloomfield San Juan County	City uses County detention center to incarcerate adult offenders sentenced in Municipal Court.	Indefinite	Unknown	\$86 per prisoner per day	City of Bloomfield
Metropolitan planning organization	City of Bloomfield San Juan County City of Farmington City of Aztec	City of Bloomfield San Juan County City of Farmington City of Aztec	Establishing, overseeing, and directing transportation related policy within Farmington metro area.	Indefinite	Unknown	10% of costs	City of Bloomfield
Law enforcement training	City of Bloomfield San Juan County City of Farmington City of Aztec NM Department of Public Safety	City of Bloomfield San Juan County City of Farmington City of Aztec NM Department of Public Safety	Establishing, overseeing, and directing the San Juan County Criminal Justice Training City to operate a regional law enforcement training facility for officers in San Juan County.	Indefinite	Unknown	9,000	City of Bloomfield



# **State of New Mexico** City of Bloomfield Schedule of Expenditures of Federal Awards

# For the Year Ended June 30, 2022

		Pass-through			
	Assistance	Grantor or			
	Listing	Other Identifying	Federal		
Federal Grantor / Pass-Through Grantor / Program Title	Number	Number	Expenditures		
U.S. Department of the Treasury					
Passed through the New Mexico Department of Finance and Administration					
COVID-19 State and Local Fiscal Recovery Funds	21.027	FRF-BLOOM-009	\$ 153,573		
<b>Total U.S. Department of the Treasury</b>			153,573		
Institute of Museum and Library Services					
Passed through the New Mexico State Library					
COVID-19 Library Services and Technology Act	45.310	LS-250227-OLS-21	17,828		
<b>Total Institute of Museum and Library Services</b>			17,828		
U.S. Environmental Protection Agency					
Passed through the New Mexico Environment Department					
Capitalization Grants for the Clean Water State					
Revolving Funds	66.458	CWSRF 103	6,313,216		
<b>Total U.S. Environmental Protection Agency</b>			6,313,216		
Total expenditures of federal awards			<b>\$ 6,484,617</b>		

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2022

#### 1) Summary of Significant Accounting Policies

#### General

The accompanying schedule of expenditures of federal awards presents the federal financial assistance programs of the City of Bloomfield, New Mexico, and is presented on the modified accrual basis of accounting. The information in the schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*. Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### **Indirect Cost Rate**

The City has elected not to use the 10% de minimis indirect cost rate.

#### 2) Loan Proceeds

During fiscal year 2022, the City expended \$6,313,216 under the Clean Water State Revolving Funds program (Assistance Listing Number 66.458). The City was approved for a total loan under this program of \$9,112,143, of which \$2,130,508 was drawn down during fiscal year 2022. The loan proceeds were recorded as a portion of long-term debt in the joint utility fund at June 30, 2022. The total outstanding loan under this program is \$6,562,653 at June 30, 2022.



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Mr. Brian S. Colón, Esq., New Mexico State Auditor and the City Council City of Bloomfield, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison of the general fund of the City of Bloomfield (the "City") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 14, 2022.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.



We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2022-001, that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2022-002.

#### The City's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

STT Group LLC

Albuquerque, New Mexico December 14, 2022



#### Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Mr. Brian S. Colón, Esq., New Mexico State Auditor and the City Council City of Bloomfield, New Mexico

#### Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited the City of Bloomfield's (the "City") compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the City's major federal program for the year ended June 30, 2022. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.



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#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

SJT Group UC

Albuquerque, New Mexico December 14, 2022

#### Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

#### Section I — Summary of Auditor's Results

#### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified Internal control over financial reporting: Material weaknesses identified? Yes Significant deficiencies identified? None reported Noncompliance material to financial statements noted? No Other findings required to be reported under Section 12-6-5, NMSA 1978? Yes Federal Awards Type of auditor's report issued on compliance for Unmodified major programs: Internal control over major programs: Material weaknesses identified? No Significant deficiencies identified? None reported Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? No

#### Schedule of Findings and Questioned Costs – continued For the Year Ended June 30, 2022

Section I — Summary of Auditor's Results — continued

Identification of the major program:

Assistance Listing Number Name of Federal Program or Cluster

66.458 Capitalization Grants for the Clean Water State

Revolving Funds

Dollar threshold used to distinguish

between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

Schedule of Findings and Questioned Costs – continued For the Year Ended June 30, 2022

#### **Section II—Financial Statement Findings**

2022-001 [2020-003] – Financial Close and Reporting (Material Weakness)

Criteria: Maintenance of complete and accurate accounting records and preparation of annual financial statements and footnotes, required supplementary information, and supplementary information in accordance with generally accepted accounting principles (GAAP) ensures that timely, accurate and useful information is available to management, the Village Council, and other interested parties. Internal controls must be in place to safeguard assets and ensure accurate financial accounting and reporting. Fundamental to a good system of internal controls is thorough review processes, accurate record keeping of accounting transactions, and preparation of the annual financial statements.

Condition: Significant adjusting journal entries were required after the accounting records were closed at year-end. Material adjustments to restricted cash, accounts receivable, accounts payable, accrued liabilities, long-term debt, fund balance/net position, revenue and expenditures/expenses were required. The City made some progress in implementing corrective action from the previous year in this area.

Cause: The City's accounting records are maintained on a cash basis, and year-end accrual adjustments were not recorded in accordance with GAAP.

Effect: Material audit adjustments were required to correctly state account balances in accordance with GAAP.

Auditor's Recommendation: The City should implement create a year-end closing schedule to ensure that all year-end accrual adjustments are created, reviewed, and posted at each year-end. The City should work with its independent auditor to create this year-end closing schedule to ensure that the schedule would capture all financial areas requiring year-end analysis and accrual adjustments.

*Management's Response:* The City will work with its independent auditor to create a year-end closing schedule to include all accrual adjustments that are required in the financial areas for year-end analysis. The City will then ensure adherence to the schedule each year. Additionally, the City is hiring additional staff to assist the Finance Director.

Responsible Party: Finance Director

Anticipated Completion: June 30, 2023

# **State of New Mexico**

City of Bloomfield
Schedule of Findings and Questioned Costs – continued
For the Year Ended June 30, 2022

<b>Section</b>	III—	-Federal	Award	<b>Findings</b>

None.

Schedule of Findings and Questioned Costs – continued For the Year Ended June 30, 2022

Section III—Other Findings Required to be Reported Under Section 12-6-5, NMSA 1978

**2022-002** [**2021-003**] – **Debt Limit (Other Noncompliance)** 

Criteria: According to Article IX, Section 13 of the New Mexico State Constitution, no county, city, town or village shall ever become indebted to an amount in the aggregate, including existing indebtedness, exceeding 4% on the value of the taxable property within such county, city, town or village, as shown by the last preceding assessment for state or county taxes; and all bonds or obligations issued in excess of such amount shall be void; provided, that any city, town or village may contract debts in excess of such limitation for the construction or purchase of a system for supplying water, or of a sewer system, for such city, town or village.

Condition: At June 30, 2022, the City had a total outstanding debt of \$7,552,332 that was not associated with the City's water, wastewater, or solid waste system. The value of the taxable property with the City totaled \$147,008,527 according to the 2021 final valuations. Therefore, the total debt to taxable property value percentage is calculated to be 5.1%. The City did not make progress in implementing corrective actions during fiscal year 2022.

Cause: The City has not issued general long-term debt (not associated with the water, wastewater, or solid waste systems) in several years. The City has not monitored this debt limit for several years.

*Effect:* The City is not in compliance with the limits on indebtedness in Article IX of the New Mexico State Constitution.

Auditor's Recommendation: The City should work with its legal counsel to identify ways to remedy this issue to ensure that the City is at or below the statutory debt limit.

*Management's Response:* The City has not acquired any new debt in many years. However, if extra revenues are available, the City will make additional debt payments in an attempt to ensure the City is at or below the statutory debt limit.

Responsible Party: Finance Director, City Manager, Legal Counsel

Anticipated Completion: June 30, 2023

Summary Schedule of Prior Year Audit Findings For the Year Ended June 30, 2022

#### 2021-001 — Financial Close and Reporting

Condition: Significant adjusting journal entries were required after the accounting records were closed at year-end. Material adjustments to accounts receivable, accounts payable, accrued liabilities, long-term debt, fund balance/net position, revenue and expenditures/expenses were required.

Current Status: Modified and repeated, see current year finding 2022-001.

#### 2021-002 — Capital Asset Tracking

Condition: The City detailed listing of capital assets for governmental and business-type activities does not reconcile to the accounting records. Additionally, the City has not performed a physical inventory of its capital assets in the last two years. During fiscal year 2021, the City did update the asset module of its accounting system with any new assets purchased during the last two years, and has also created a listing of construction in progress assets. However, the total balances of capital assets from the asset module does not agree with previous year audited balances or the City's accounting records.

Current Status: Resolved, corrective action was taken.

#### 2021-003 — Debt Limit

Condition: At June 30, 2021, the City had a total outstanding debt of \$8,264,610 that was not associated with the City's water, wastewater, or solid waste system. The value of the taxable property with the City totaled \$147,786,271 according to the 2020 final valuations. Therefore, the total debt to taxable property value percentage is calculated to be 5.6%.

Current Status: Repeated, see current year finding 2022-002.

#### 2021-004 — Information Technology Policies and Procedures

Condition: Several areas of the IT infrastructure were identified as needing enhanced controls. These areas are: (1) Documented IT general policies and procedures, (2) Documented disaster recovery policies and procedures, and (3) User set up and termination policies and procedures.

Current Status: Resolved, corrective action was taken.

#### Exit Conference For the Year Ended June 30, 2022

An exit conference was held in a closed session on December 13, 2022. Present at the exit conference were:

#### For the City of Bloomfield:

Cynthia Atencio, Mayor Kimberly Simpson, Finance Director

#### For the SJT Group LLC:

Joshua Trujillo, Principal

#### Preparation of the Financial Statements

The accompanying financial statements of the City have been prepared by the SJT Group LLC, the City's independent auditors, however, the financial statements are the responsibility of management.